



Office of the Washington State Auditor  
Pat McCarthy

# Financial Statements Audit Report

## Big Bend Community College

For the period July 1, 2022 through June 30, 2023

*Published March 11, 2024*

Report No. 1034385



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**Office of the Washington State Auditor  
Pat McCarthy**

March 11, 2024

Board of Trustees  
Big Bend Community College  
Moses Lake, Washington

**Report on Financial Statements**

Please find attached our report on the Big Bend Community College's financial statements.

We are issuing this report in order to provide information on the College's financial activities and condition.

Sincerely,

Pat McCarthy, State Auditor  
Olympia, WA

***Americans with Disabilities***

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## INDEPENDENT AUDITOR'S REPORT

### Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

#### **Big Bend Community College July 1, 2022 through June 30, 2023**

Board of Trustees  
Big Bend Community College  
Moses Lake, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the business-type activities and the aggregate remaining fund information of the Big Bend Community College, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated February 26, 2024.

### **REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING**

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

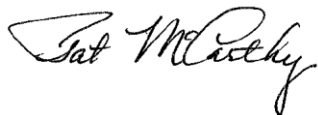
## **REPORT ON COMPLIANCE AND OTHER MATTERS**

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **PURPOSE OF THIS REPORT**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.



Pat McCarthy, State Auditor

Olympia, WA

February 26, 2024

# INDEPENDENT AUDITOR'S REPORT

## Report on the Audit of the Financial Statements

### **Big Bend Community College July 1, 2022 through June 30, 2023**

Board of Trustees  
Big Bend Community College  
Moses Lake, Washington

## **REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS**

### **Opinions**

We have audited the accompanying financial statements of the business-type activities and the aggregate remaining fund information of the Big Bend Community College, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the financial section of our report.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the aggregate remaining fund information of the Big Bend Community College, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Matter of Emphasis**

As discussed in Note 1, the financial statements of the Big Bend Community College, an agency of the state of Washington, are intended to present the financial position, and the changes in

financial position, and where applicable, cash flows of only the respective portion of the activities of the state of Washington that is attributable to the transactions of the College and its discretely presented component units. They do not purport to, and do not, present fairly the financial position of the state of Washington as of June 30, 2023, the changes in its financial position, or where applicable, its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College’s internal control. Accordingly, no such opinion is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College’s ability to continue as a going concern for a reasonable period of time; and
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management’s discussion and analysis and required supplementary information listed in the financial section of our report be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management’s responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS**

In accordance with *Government Auditing Standards*, we have also issued our report dated February 26, 2024 on our consideration of the College’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College’s internal control over financial reporting



or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Pat McCarthy". The signature is written in a cursive style with a large, sweeping initial "P".

Pat McCarthy, State Auditor

Olympia, WA

February 26, 2024

**Big Bend Community College  
July 1, 2022 through June 30, 2023**

**REQUIRED SUPPLEMENTARY INFORMATION**

Management's Discussion and Analysis – 2023

**BASIC FINANCIAL STATEMENTS**

Statement of Net Position – 2023

Statement of Revenues, Expenditures and Changes in Net Position – 2023

Statement of Cash Flows – 2023

Statement of Fiduciary Net Position – 2023

Statement of Changes in Fiduciary Net Position – 2023

Notes to the Financial Statements – 2023

**REQUIRED SUPPLEMENTARY INFORMATION**

Schedule of Big Bend Community College's Share of the Net Pension Liability – PERS 1,  
PERS 2/3, TRS 1, TRS 2/3 – 2023

Schedule of Contributions – PERS 1, PERS 2/3, TRS 1, TRS 2/3 – 2023

Schedule of Changes in the Net Pension Liability and Related Ratios – State Board  
Supplemental Defined Benefit Plans – 2023

Schedule of Employer Contributions – State Board Supplemental Defined Benefit Plans –  
2023

Schedule of Changes in Total OPEB Liability and Related Ratios – 2023

## Management's Discussion and Analysis

### Big Bend Community College

The following discussion and analysis provides an overview of the financial position and activities of Big Bend Community College (the College) for the fiscal year ended June 30, 2023 (FY 2023). This overview provides readers with an objective and easily readable analysis of the College's financial performance for the year, based on currently known facts and conditions. This discussion has been prepared by management and should be read in conjunction with the College's financial statements and accompanying note disclosures.

Big Bend Community College is one of thirty public community and technical college districts in the state of Washington, providing comprehensive, open-door academic programs, workforce education, basic skills and community service educational programs to approximately 4,076 students. The College confers one applied baccalaureate degree, associates degrees, certificates and high school diplomas. The College was established in 1962 and its primary purpose is to deliver lifelong learning through a commitment to student success, excellence in teaching and learning, and community engagement.

The College's main campus is located in Moses Lake, Washington, a community of about 25,600 residents. The College is governed by a five-member Board of Trustees appointed by the governor of the state with the consent of the state Senate. By statute, the Board of Trustees has full control of the College, except as otherwise provided by law.

### Using the Financial Statements

The College's financial statements include the Statement of Net Position, the Statement of Revenues, Expenses and Changes in Net Position, the Statement of Cash Flows, Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position. The Statement of Net Position provides information about the College as of June 30, 2023. The Statement of Revenue, Expenses and Changes in Net Position and the Statement of Cash Flows provide information about operations and activities over the entire fiscal year. The Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position provide information about the funds held by the college for other agencies. Together, these statements, along with the accompanying notes, provide a comprehensive way to assess the college's financial health.

The Statement of Net Position and Statement of Revenues, Expenses and Changes in Net Position are reported under the accrual basis of accounting where all of the current year's revenues and expenses are considered regardless of when cash is received or payments are made. Full accrual statements are intended to provide a view of the College's financial position similar to that presented by most private-sector companies. These financial statements are prepared in accordance with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB), which establishes standards for external financial reporting for public colleges and universities. The full scope of the College's activities is considered to be a single business-type activity and accordingly, is reported within a single column in the basic financial statements.

## Statement of Net Position

The Statement of Net Position provides information about the College's financial position, and presents the College's assets, liabilities, deferred inflows and outflows, and net position at year-end and includes all assets and liabilities of the College. A condensed comparison of the Statement of Net Position is as follows:

<b>Condensed Statement of Net Position</b>		
<b>As of June 30, 2023</b>		
	<b>2023</b>	<b>2022</b>
<b>Assets</b>		
Current Assets	\$ 15,880,749	\$ 8,030,093
Capital Assets, net	\$ 62,403,065	\$ 65,522,701
Other Assets, non-current	\$ 8,342,240	\$ 16,090,491
<b>Total Assets</b>	<b>\$ 86,626,054</b>	<b>\$ 89,643,284</b>
<b>Deferred Outflows of Resources</b>	<b>\$ 3,706,167</b>	<b>\$ 3,486,545</b>
<b>Liabilities</b>		
Current Liabilities	\$ 3,099,125	\$ 2,227,331
Other Liabilities, non-current	\$ 9,237,558	\$ 13,877,835
<b>Total Liabilities</b>	<b>\$ 12,336,683</b>	<b>\$ 16,105,166</b>
<b>Deferred Inflows of Resources</b>	<b>\$ 8,866,175</b>	<b>\$ 7,384,443</b>
<b>Net Position</b>		
Net Investment in Capital Assets	\$ 62,018,065	\$ 64,787,701
Restricted for Pensions	\$ 1,045,941	\$ 3,230,550
Unrestricted	\$ 6,065,357	\$ 1,621,971
<b>Total Net Position</b>	<b>\$ 69,129,363</b>	<b>\$ 69,640,221</b>

Current assets consist primarily of cash, short-term investments, various accounts receivables and inventories. The increase in current assets in FY 2023 can be attributed to moving funds from long-term investments to short-term investments and increased number of unpaid receivables.

Net capital assets decreased by \$3,119,636 from FY 2022 to FY 2023. This was attributed to the annual amount of depreciation along with minimal acquisitions of capitalizable equipment.

Non-current assets consist primarily of the long-term portion of certain investments. A decrease of \$7,748,251 was reported between FY 2022 and FY 2023 due to moving funds from long-term investments to short-term investments and the reduction value of pension plans being reported as assets.

Deferred outflows of resources and deferred inflows of resources represent deferrals in pension and postemployment benefits associated with GASB Statement No. 68 and Statement No. 75. The slight increase in deferred outflows reflect the College's proportionate share of an increase in the state-wide amounts reported by the Department of Retirement System (DRS) and Health Care Authority (HCA) due to differences between expected and actual experience related to the actuarial assumptions. The College recorded \$3,486,545 in FY 2022 and \$3,706,167 in FY 2023 of pension and postemployment-related deferred outflows. The increase reflects the change in proportionate share. Similarly, the increase in deferred inflows in FY 2023 reflects the increase in differences between actual and projected investment earnings on the state's pension plans and other post-employment benefits.

Current liabilities include amounts payable to suppliers for goods and services, accrued payroll and related liabilities, the current portion of Certificate of Participation (COP) debt, current portion of net pension liability, current portion of Total OPEB liabilities, deposits held for others and unearned revenue. Current liabilities can fluctuate from year to year depending on the timeliness of vendor invoices and resulting vendor payments, which is the main reason for the increase in FY 2023.

Non-current liabilities primarily consist of the value of vacation and sick leave earned but not yet used by employees, long-term portion of Certificates of Participation (COP) debt, pension and OPEB liabilities. The changes in non-current liabilities are due to the reduction of our balance in our long-term portion of COP debt and change to our proportionate share percentage of pension.

Net position represents the value of the College's assets and deferred outflows after liabilities and deferred inflows are deducted. The College is required by accounting standards to report its net position in four categories:

***Net Investment in Capital Assets***

The College's total investment in property, plant, equipment, and infrastructure net of accumulated depreciation and outstanding debt obligations related to those capital assets. Changes in these balances are discussed above.

***Restricted:***

***Nonexpendable*** – consists of funds in which a donor or external party has imposed the restriction that the corpus or principal is not available for spending but for investment purposes only. Historically, donors interested in establishing such funds to benefit the College or its students have chosen to do so through the Foundation.

***Expendable*** – resources the College is legally or contractually obligated to spend in accordance with restrictions placed by donor and/or external parties who have placed time or purpose restrictions on the use of the asset. The College is not reporting any balance in this category.

**Unrestricted** - Includes all other assets not subject to externally imposed restrictions, but which may be designated or obligated for specific purposes by the Board of Trustees or management. Prudent balances are maintained for use as working capital, as a reserve against emergencies and for other purposes, in accordance with policies established by the Board of Trustees.

<b>Net Position</b> As of June 30th	<b>FY2023</b>	<b>FY2022</b>
Net investment in capital assets	\$62,018,065	\$67,787,701
Restricted for Pensions	\$1,045,941	\$3,230,550
Unrestricted	\$6,065,357	\$1,621,971
<b>Total Net Position</b>	<b>\$69,129,363</b>	<b>\$69,640,221</b>

**Statement of Revenues, Expenses and Changes in Net Position**

The Statement of Revenues, Expenses and Changes in Net Position accounts for the College’s change in total net position during FY 2023. The objective of the statement is to present the revenues earned, both operating and non-operating, and the expenses paid or incurred by the College, along with any other revenue, expenses, gains and losses of the College.

Generally, operating revenues are earned by the College in exchange for providing goods and services. Tuition, grants and contracts are included in this category. In contrast, non-operating revenues include monies the college receives from another government without directly giving equal value to that government in return. Accounting standards require that the College categorize state operating appropriations, CARES funding and Pell Grants as non-operating revenues.

Operating expenses are expenses incurred in the normal operation of the College, including depreciation on property and equipment assets. When operating revenues, excluding state appropriations, CARES funding and Pell Grants, are measured against operating expenses, the College shows an operating loss. The operating loss is reflective of the external funding necessary to keep tuition lower than the cost of the services provided.

A condensed comparison of the College’s revenues, expenses and changes in net position for the years ended June 30, 2023 and 2022 is presented below.

**Condensed Statement of Revenues, Expenses, and Changes in Net Position**  
**For the Year Ended June 30, 2023 and 2022**

<b>Operating Revenues</b>	<b>2023</b>	<b>2022</b>
Student tuition and fees, net	4,526,203	4,654,663
Auxiliary enterprise sales	1,257,864	892,956
Grants and contracts	11,937,752	10,928,129
Other operating revenues	407,229	290,956
<b>Total operating revenues</b>	<b>18,129,048</b>	<b>16,766,704</b>
<b>Non-Operating Revenues</b>		
State appropriations	14,195,248	13,172,213
Federal grant revenue	2,659,817	2,514,959
Federal non-operating revenues	2,635,972	2,986,713
Investment income, gains	67,648	-
<b>Total non-operating revenues</b>	<b>19,558,685</b>	<b>18,673,885</b>
<b>Total revenues</b>	<b>37,687,733</b>	<b>35,440,589</b>
<b>Operating Expenses</b>		
Salaries and Benefits	20,523,730	18,819,007
Scholarships	6,194,490	5,639,276
Depreciation	3,568,163	3,624,411
Other operating expenses	8,775,748	8,399,487
<b>Total operating expenses</b>	<b>39,062,130</b>	<b>36,482,181</b>
<b>Non-Operating Expenses</b>		
Building/Innovation fee remittance	668,257	585,594
Other non-operating expenses	39,687	43,800
Investment income, losses	-	778,393
<b>Total non-operating expenses</b>	<b>707,943</b>	<b>1,407,787</b>
<b>Total expenses</b>	<b>39,770,074</b>	<b>37,889,968</b>
<b>Excess (deficiency) before capital contributions</b>	<b>(2,082,341)</b>	<b>(2,449,378)</b>
<b>Capital appropriations and contributions</b>	<b>1,643,483</b>	<b>1,909,251</b>
<b>Change in Net position</b>	<b>(438,858)</b>	<b>(540,127)</b>
<b>Net Position</b>		
Net position, beginning of year	69,640,221	70,180,348
Prior period adjustments or Cumulative effect of a change in accounting principle	(72,000)	-
Net position, beginning of year, as restated	69,568,221	70,180,348
<b>Net position, end of year</b>	<b>69,129,363</b>	<b>69,640,221</b>

### Revenues

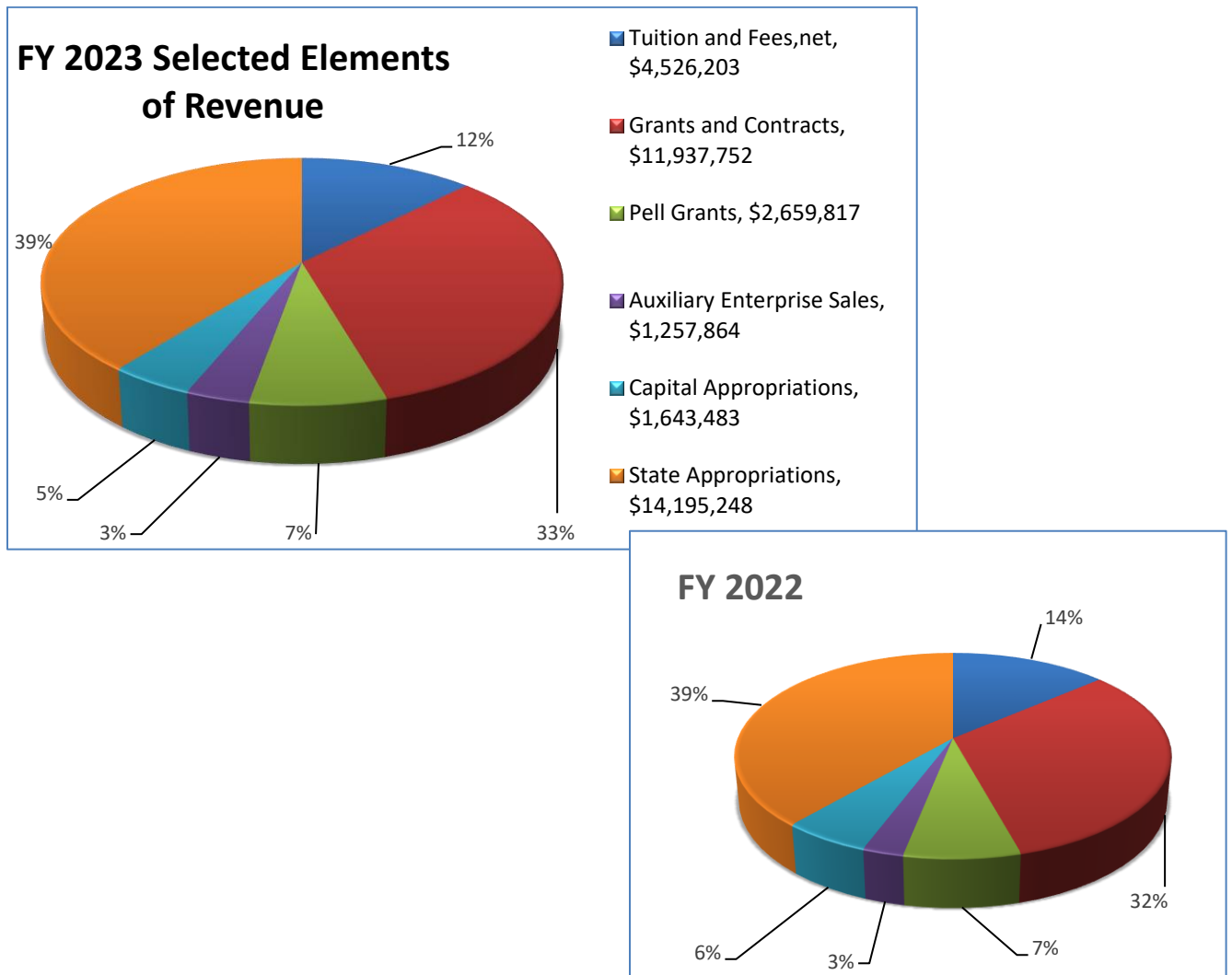
The state of Washington appropriates funds to the community college system as a whole. The State Board for Community and Technical Colleges (SBCTC) then allocates monies to each college. In FY 2023, the College's tuition and fee revenue shows a slight decrease while we still recover from returning after the COVID shut down, along with an increase of waivers provided.

In FY 2023, grant and contract revenues increased by \$1,009,623 when compared with FY 2022. The College continued to serve students under the terms of contracted programs. The College contracts with high schools to enroll Running Start students who earn both high school and college credit for these courses. The majority of the increase can be attributed to the addition of a federal grant and increased state grants awarded.

The College receives capital spending authority on a biennial basis and may carry unexpended amounts forward into one or two future biennia, depending on the original purpose of the funding. In accordance with accounting standards, the amount shown as capital appropriation revenue on the financial statement is the amount expended in the current year. Expenses from capital project funds that do not meet accounting standards for capitalization are reported as operating expenses. Those expenses that meet the capitalization standard are not shown as expense in the current period and are instead recognized as depreciation expense over the expected useful lifetime of the asset.

**Comparison of Selected Elements of Revenue by Function**

The chart below shows the amount, in dollars, for selected functional areas of revenues for FY 2023 and FY 2022.





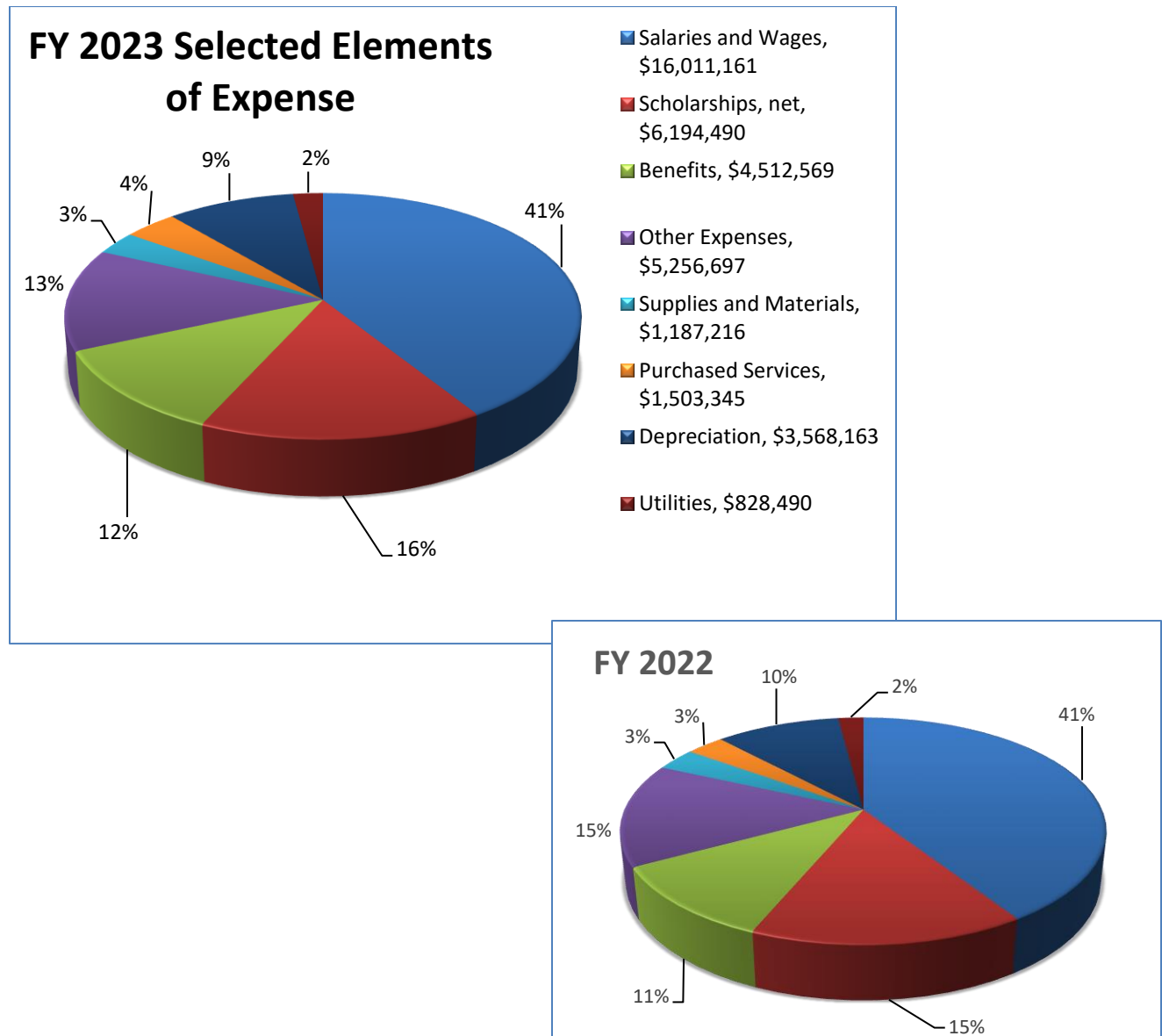
## Expenses

In FY 2023, salary and wages increased by \$1,111,100 as well as benefits increased by \$593,623 as a result of filled positions and an additional federal grant.

Utility costs showed an increase as a result of increased occupied hours in buildings and increase in rates. Scholarships and fellowships saw an increase due to an increase of CARES, Pell and the Washington College Grant funding being disbursed. Repairs, alterations, and maintenance showed an increase in FY 2023, along with purchased services, however, noncapitalized assets showed a decrease. These expenditures have anticipated fluctuations from year to year. There was a decrease in depreciation with no changes to buildings and the minimal purchase of capitalized equipment.

## Comparison of Selected Elements of Expenses by Function

The chart below shows the amount, in dollars, for selected functional areas of expenses for FY 2023 and FY 2022.



### Capital Assets and Long-Term Debt Activities

The community and technical college system submit a single prioritized request to the Office of Financial Management and the Legislature for appropriated capital funds, which includes major projects, minor projects, repairs, emergency funds, alternative financing and major leases. The primary funding source for college capital projects is state general obligation bonds. In recent years, declining state revenues significantly reduced the state’s debt capacity and are expected to continue to impact the number of new projects that can be financed.

At June 30, 2023, the College had invested \$62,403,066 in capital assets, net of accumulated depreciation. This represents a decrease of \$3,119,635 from last year, as shown in the table:

Asset Type	June 30, 2023	June 30, 2022	Change
Land	\$ 51,700	\$ 51,700	\$ -
Construction in progress	\$ 194,122	\$ -	\$ 194,122
Buildings, net	59,351,100	62,126,774	(2,775,674)
Other Improvements and Infrastructure, net	447,488	492,576	(45,088)
Equipment, net	2,303,596	2,802,506	(498,910)
Library Resources, net	55,059	49,145	5,914
<b>Total Capital Assets, Net</b>	<b>\$ 62,403,065</b>	<b>\$ 65,522,701</b>	<b>\$ (3,119,635)</b>

The decrease in net capital assets can be attributed to annual depreciation. Additional information on capital assets can be found in Note 6 of the Notes to the Financial Statements.

At June 30, 2023, the College had \$20,000 in long term outstanding debt. The College has two Certificates of Participation (COP), one for the Grant County Advanced Technologies Education Center (GCATEC) building and the other for an energy efficiency project for exterior lighting.

	June 30, 2023	June 30, 2022	Change
Certificates of Participation	\$20,000	\$385,000	(365,000)
<b>Total</b>	<b>\$20,000</b>	<b>\$385,000</b>	<b>(365,000)</b>

Additional information of notes payable, long-term debt and debt service schedules can be found in Notes 11 and 12 of the Notes to the Financial Statements.

### Economic Factors That May Affect the Future

The State Board for Community and Technical Colleges allocates out to each college/district funds received in the state’s budget. The model is based on performance in several key indicators, from general enrollments to enrollments in high cost programs, as well as student completion and achievement points. The model is based on a three-year rolling average of enrollments and completions, comparative to other institutions in the state. Due to decreases in enrollments system-wide for the community and technical colleges, there have not been any reductions to the funding levels based on this new allocation method yet. However, if other schools see their numbers grow and Big Bend does not, Big Bend’s operating appropriation is at risk of declining proportionately in the future.

In FY 2020, we received a significant increase in funding as a result of the Workforce Education Investment Act (E2SHB 2158). The bill created a new fund, the Workforce Education Investment Account. Appropriations from the account are supported by an increase in the Business and Occupation tax. These funds were allocated to the colleges as directed in the legislation. Most of these appropriations are budgeted to continue in FY 2023. There were no other significant changes to the method of allocating funds to college districts.

As the College continues to be affected by the results of the COVID-19 pandemic, a decrease in enrollments has been experienced. While historically colleges have seen an increase in enrollment in times of higher unemployment, that has not been the trend the College has experienced at this time. The College will be looking closely at budgets, increasing outreach in our service district while finding ways to innovate instruction to attract more students.

Currently Big Bend Community College is in a financially stable position, with sufficient cash flow and reserves to support its programs and services. The capital debt of the College is low and will be completely extinguished in FY 2025. Overall reserves are sufficient to carry the college through at least 90 days of operations. Financial planning reflects available funds, realistic development of financial resources, and appropriate risk management to ensure the short and long-term solvency of the College, including anticipation of meeting all debt obligations. We have successfully acquired several multiple year federal grants that will provide focus on supporting our outreach and recruitment efforts to assist in increasing our FTE's.

## Big Bend Community College

### Statement of Net Position

June 30, 2023

#### Assets

##### Current assets

Cash and cash equivalents	\$	8,618,620
Short-term Investments		3,750,000
Accounts Receivable, net		3,475,890
Interest Receivable		27,994
Inventories		8,245

<b>Total current assets</b>	<b>\$</b>	<b>15,880,749</b>
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##### Non-Current Assets

Long-term investments	\$	7,296,299
Non-depreciable capital assets		245,822
Capital assets, net of depreciation		62,157,243
Net Pension Asset		1,045,941

<b>Total non-current assets</b>	<b>\$</b>	<b>70,745,305</b>
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<b>Total assets</b>	<b>\$</b>	<b>86,626,054</b>
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#### Deferred Outflows of Resources

Deferred outflows related to pensions	\$	2,183,577
Deferred outflows related to OPEB		1,522,590

<b>Total deferred outflow of resources</b>	<b>\$</b>	<b>3,706,167</b>
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#### Liabilities

##### Current Liabilities

Accounts Payable	\$	1,154,696
Accrued Liabilities		162,131
Compensated Absences, current portion		216,917
Deposits Payable		46,643
Unearned Revenue		932,654
Certificates of participation payable, current portion		365,000
Net pension liability, current portion		51,350
Total OPEB liability, current portion		169,734

<b>Total current liabilities</b>	<b>\$</b>	<b>3,099,125</b>
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##### Non-Current Liabilities

Compensated Absences	\$	1,200,870
Certificates of participation payable		20,000
Net pension liability		1,461,184
Total OPEB liability		6,555,504

<b>Total non-current liabilities</b>	<b>\$</b>	<b>9,237,558</b>
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<b>Total liabilities</b>	<b>\$</b>	<b>12,336,683</b>
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#### Deferred Inflows of Resources

Deferred inflows related to pensions	\$	2,286,376
Deferred inflows related to OPEB		6,579,799

<b>Total deferred inflow of resources</b>	<b>\$</b>	<b>8,866,175</b>
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#### Net Position

Net Investment in Capital Assets	\$	62,018,065
Restricted for Pensions	\$	1,045,941
Unrestricted		6,065,357

<b>Total Net Position</b>	<b>\$</b>	<b>69,129,363</b>
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The accompanying notes are an integral part of the financial statements

## Big Bend Community College

### Statement of Revenues, Expenses and Changes in Net Position For the Year Ended June 30, 2023

<b>Operating Revenues</b>	
Student tuition and fees, net	4,526,203
Auxiliary enterprise sales	1,257,864
State and local grants and contracts	9,309,350
Federal grants and contracts	2,628,403
Other operating revenues	407,229
<b>Total operating revenue</b>	<u>18,129,048</u>
<b>Operating Expenses</b>	
Salaries and wages	16,011,161
Benefits	4,512,569
Scholarships and fellowships	6,194,490
Depreciation	3,568,163
Repairs, Alterations, and Maintenance	2,422,894
Purchased services	1,503,345
Other Expenses	1,271,433
Supplies and materials	1,187,216
Utilities	828,490
Noncapitalized assets	713,777
Vehicle Maintenance and Operating Costs	470,900
Travel	377,692
<b>Total operating expenses</b>	<u>39,062,130</u>
<b>Operating income (loss)</b>	<u>(20,933,082)</u>
<b>Non-Operating Revenues (Expenses)</b>	
State appropriations	14,195,248
Federal Pell grant revenue	2,659,817
Federal non-operating revenue	2,635,972
Investment income, gains and losses	67,648
Building fee remittance	(512,185)
Innovation fund remittance	(156,072)
Gain (loss) on asset disposal	(9,687)
Interest on indebtedness	(30,000)
<b>Net non-operating revenues</b>	<u>18,850,742</u>
Income or (loss) before capital appropriations	<u>(2,082,341)</u>
Capital appropriations	1,643,483
<b>Increase (Decrease) in net position</b>	<u>(438,858)</u>
<b>Net Position</b>	
<b>Net position, beginning of year</b>	<u>69,640,221</u>
<b>Prior period adjustment</b>	(72,000)
<b>Net position, beginning of year, restated</b>	<u>69,568,221</u>
<b>Net position, end of year</b>	<u>69,129,363</u>

The accompanying notes are an integral part of the financial statements

## Big Bend Community College

### Statement of Cash Flows For the Year Ended June 30, 2023

<b>Cash flow from operating activities</b>	
Student tuition and fees	4,590,458
Grants and contracts	10,868,390
Payments to vendors	(7,680,117)
Payments for utilities	(1,067,955)
Payments to employees	(15,286,142)
Payments for benefits	(5,668,071)
Auxiliary enterprise sales	1,292,447
Payments for scholarships and fellowships	(6,188,735)
Other receipts	285,396
Other payments	(58,995)
Net cash used by operating activities	<u>(18,913,324)</u>
<b>Cash flow from noncapital financing activities</b>	
State appropriations	14,041,854
Pell grants	2,659,817
Amounts for other than capital purposes	2,635,972
Building fee remittance	(512,185)
Innovation fund remittance	(156,072)
Net cash provided by noncapital financing activities	<u>18,669,387</u>
<b>Cash flow from capital and related financing activities</b>	
Capital appropriations	1,643,483
Purchases of capital assets	(450,045)
Gain (loss) on asset disposal	(9,687)
Principal paid on capital debt	(350,000)
Interest paid	(30,000)
Net cash used by capital and related financing activities	<u>803,751</u>
<b>Cash flow from investing activities</b>	
Purchase of investments	1,813,642
Proceeds from sales and maturities of investments	4,173,999
Income of investments	67,648
Net cash provided by investing activities	<u>6,055,289</u>
<b>Increase in cash and cash equivalents</b>	2,441,103
<b>Cash and cash equivalents at the beginning of the year</b>	<u>6,177,516</u>
<b>Cash and cash equivalents at the end of the year</b>	<u><u>8,618,620</u></u>

The accompanying notes are an integral part of the financial statements

## Big Bend Community College

### Statement of Cash Flows For the Year Ended June 30, 2023

Reconciliation of Operating Loss to Net Cash used by Operating Activities

<b>Operating Loss</b>	<u>(20,933,082)</u>
<b>Adjustments to reconcile net loss to net cash used by operating activities</b>	
Depreciation expense	3,568,163
<b>Changes in assets and liabilities</b>	
Receivables, net	(1,509,628)
Inventories	(4,576)
Other assets	(1,146,714)
Accounts payable	1,026,172
Accrued liabilities	497,283
Unearned revenue	409,949
Compensated absences	47,986
Pension/OPEB liability adjustment	(884,210)
Deposits payable	15,334
<b>Net cash used by operating activities</b>	<u>(18,913,324)</u>

The accompanying notes are an integral part of the financial statements

# Big Bend Community College

## Statement of Fiduciary Net Position

As of June 30, 2023

	<b>Custodial Funds</b>
<b>ASSETS</b>	
Cash and cash equivalents	<u>479,899</u>
Total Assets	<u>479,899</u>
<b>LIABILITIES</b>	
Accounts payable and other liabilities	<u>4,222</u>
Total Liabilities	<u>4,222</u>
<b>NET POSITION</b>	
Restricted for	
Held for Individuals, organizations and other governments	<u>475,677</u>
<b>Total Net Position</b>	<u><u>475,677</u></u>

The accompanying notes are an integral part of the financial statements



## Big Bend Community College

### Statement of Changes in Fiduciary Net Position

As of June 30, 2023

	<b>Custodial Funds</b>
<b>ADDITIONS</b>	
Member Contributions	136,007
<b>Total Additions</b>	<u>136,007</u>
<b>DEDUCTIONS</b>	
Disbursements for wages and benefits	70,661
Disbursements to vendors and suppliers	19,029
Administrative expense	7,060
<b>Total Deductions</b>	<u>96,749</u>
<b>Change in net position held for individuals, organizations and other governments</b>	<u>39,258</u>
<b>NET POSITION</b>	
Restricted Net position - beginning	<u>436,419</u>
Restricted Net position - ending	<u><u>475,677</u></u>

The accompanying notes are an integral part of the financial statements

# Notes to the Financial Statements

June 30, 2023

## Note 1 - Summary of Significant Accounting Policies

### Financial Reporting Entity

Big Bend Community College (the College) is a comprehensive community college offering open-door academic programs, workforce education, basic skills, and community services. The College confers applied baccalaureate degrees, associates degrees, certificates and high school diplomas. It is governed by a five-member Board of Trustees appointed by the Governor and confirmed by the state Senate. The College is an agency of the State of Washington. The financial activity of the college is included in the State's Annual Comprehensive Financial Report (ACFR). These notes form an integral part of the financial statements. The college also holds the custodial fund for the WCTCLC (Washington Community and Technical College Library Consortium), which are reported in our Fiduciary Statements.

### Basis of Presentation

The financial statements have been prepared in accordance with GASB Statement No. 34, Basic Financial Statements and Management Discussion and Analysis for State and Local Governments as amended by GASB Statement No. 35, Basic Financial Statements and Management Discussion and Analysis for Public Colleges and Universities. For financial reporting purposes, the College is considered a special-purpose government engaged only in Business Type Activities (BTA). In accordance with BTA reporting, the College presents a Management's Discussion and Analysis; a Statement of Net Position; a Statement of Revenues, Expenses and Changes in Net Position; a Statement of Cash Flows; a Statement of Fiduciary Net Position; a Statement of Changes in Fiduciary Net Position and Notes to the Financial Statements. The format provides a comprehensive, entity-wide perspective of the college's assets, deferred outflows, liabilities, deferred inflows, net position, revenues, expenses, changes in net position and cash flows. The Fiduciary funds are omitted from government financial statements.

### Basis of Accounting

The financial statements of the College have been prepared using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned and expenses are recorded when an obligation has been incurred, regardless of the timing of the cash flows. For the financial statements, intra-agency receivables and payables have generally been eliminated. However, revenues and expenses from the College's auxiliary enterprises are treated as though the College were dealing with private vendors. For all other funds, transactions that are reimbursements of expenses are recorded as reductions of expense.

Non-exchange transactions, in which the College receives (or gives) value without directly giving (or receiving) equal value in exchange includes state and federal appropriations, and certain grants and donations. Revenues are recognized, net of estimated uncollectible amounts, as soon as all eligibility requirements imposed by the provider have been met.

The preparation of financial statements in conformity with U.S. Generally Accepted Accounting Principles (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

### **Cash, Cash Equivalents and Investments**

Cash and cash equivalents include cash on hand, bank demand deposits, and deposits with the Washington State Local Government Investment Pool (LGIP). Cash in the investment portfolio is not included in cash and cash equivalents as it is held for investing purposes. Cash and cash equivalents that are held with the intent to fund College operations are classified as current assets along with operating funds invested in the LGIP. The College records all cash and cash equivalents at fair value. Investments in the state's LGIP, a qualified external investment pool, are reported at amortized cost, which approximates at fair value. All other investments are reported at fair value.

The College combines unrestricted cash operating funds from all departments into an internal investment pool, the income from which is allocated for general operating needs of the College. The internal investment pool is comprised of cash, cash equivalent, U.S. Treasuries and U.S. Agency securities.

### **Accounts Receivable**

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty and staff. This also includes amounts due from federal, state and local governments or private sources as allowed under the terms of grants and contracts. Accounts receivable are shown net of estimated uncollectible amounts.

### **Inventories**

Inventories consist of merchandise in our central stores and are valued at cost using first-in, first-out inventory method, also known as FIFO.

### **Capital Assets**

In accordance with state law, capital assets constructed with state funds are owned by the State of Washington. Property titles are shown accordingly. However, responsibility for managing the assets rests with the College. As a result, the assets are included in the financial statements because excluding them would have been misleading.

Land, buildings and equipment are recorded at cost, or if acquired by gift, at acquisition value at the date of the gift. GASB 34 guidance concerning preparing initial estimates for historical cost and accumulated depreciation related to infrastructure was followed. Capital additions, replacements and major renovations are capitalized. The value of assets constructed includes all material direct and indirect construction costs. Routine repairs and maintenance are charged to operating expense in the year in which the expense was incurred. In accordance with the state capitalization policy, all land, intangible assets and software with a unit cost of \$1,000,000 or more, buildings and improvements with a unit cost of \$100,000 or more, library collections with a total cost of \$5,000 or more and all other assets with a unit cost of \$5,000 or more are capitalized. Depreciation is computed using the straight-line method over the estimated useful lives of the assets as defined by the State of Washington's Office of Financial Management.

Useful lives are generally 3 to 7 years for equipment; 15 to 50 years for buildings and 20 to 50 years for infrastructure and land improvements.

The college reviews assets for impairment whenever events or changes in circumstances have indicated that the carrying amount of its assets might not be recoverable. Impaired assets are reported at the lower of cost or fair value. At June 30, 2023, no assets had been written down.

### **Unearned Revenues**

Unearned revenues occur when funds have been collected prior to the end of the fiscal year but related to the subsequent fiscal year. Unearned revenues also include tuition and fees paid with financial aid funds. The College has recorded summer and fall quarter tuition and fees and housing deposits as unearned revenues.

### **Tax Exemption**

The College is a tax-exempt organization under the provisions of Section 115 (1) of the Internal Revenue Code and is exempt from federal income taxes on related income.

### **Pension Liability**

For purposes of measuring the net pension liability in accordance with GASB Statement No. 68, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the State of Washington Public Employees' Retirement System (PERS) and the Teachers' Retirement System (TRS) and additions to/deductions from PERS's and TRS's fiduciary net position have been determined on the same basis as they are reported by PERS and TRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The College also reports its share of the net pension liability for the State Board Retirement Plan in accordance with GASB Statement No. 68 Accounting and Financial Reporting for Pensions and Related Assets. For purposes of calculating the restricted net position related to the net pension asset, the College includes the net pension asset only.

### **OPEB Liability**

The College reports its share of OPEB liability in accordance with GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions (OPEB). This Statement requires the College to recognize its proportionate share of the state's actuarially determined OPEB liability with a one-year lag measurement date similar to GASB Statement No. 68.

### **Deferred Outflows of Resources and Deferred Inflows of Resources**

Deferred outflows of resources represent consumption of net position that is applicable to a future period. Deferred inflows of resources represent acquisition of net position that is applicable to a future period.

Deferred outflows related to pensions are recorded when projected earnings on pension plan investments exceed actual earnings and are amortized to pension expense using a systematic and rational method over a closed period of time. Deferred inflows related to pensions are recorded when actual earnings on pension plan investments exceed projected earnings and are amortized in the same manner as deferred outflows.

Deferred outflows and inflows on pensions also include the difference between expected and actual experience with regard to economic or demographic factors; changes of assumptions about future economic, demographic, or other input factors; or changes in the college's proportionate share of pension liabilities. These are amortized over the average expected remaining service lives of all employees that are provided with pensions through each pension plan. Employer transactions to pension plans made subsequent to the measurement date are also deferred and reduce pension liabilities in the subsequent year.

The portion of differences between expected and actual experience with regard to economic or demographic factors, changes of assumptions about future economic or demographic factors, and changes in the college's proportionate share of OPEB liability that are not recognized in OPEB expense should be reported as deferred outflows of resources or deferred inflows of resources related to OPEB. Differences between projected and actual earning on OPEB plan investments that are not recognized in OPEB expense should be reported as deferred outflows of resources or deferred inflows of resources related to OPEB. Employer contributions to the OPEB plan subsequent to the measurement date of the collective OPEB liability should be recorded as deferred outflows of resources related to OPEB.

### **Net Position**

The College's net position is classified as follows.

- Net Investment in Capital Assets. This represents the College's total investment in capital assets, net of outstanding debt obligations related to those capital assets.
- Restricted. This represents the pension plans that sit in an asset position. The restricted net position is equal to the net pension asset. Both deferred inflows and deferred outflows are excluded from the calculation.
- Unrestricted. These represent resources derived from student tuition and fees, and sales and services of educational departments and auxiliary enterprises.

When an expense is incurred that can be paid using either restricted or unrestricted resources, the College's policy is to first apply the expense towards unrestricted resources and then towards restricted resources.

### **Classification of Revenues and Expenses**

The College has classified its revenues as either operating or non-operating revenues according to the following criteria:

*Operating Revenues.* This includes activities that are directly related to the principal operations of the College, such as (1) student tuition and fees, net of waivers and scholarship discounts and allowances, (2) sales and services of auxiliary enterprises and (3) federal, state and local grants and contracts that primarily support the operational/educational activities of the colleges. Examples include a contract with Office of Superintendent of Public Instruction (OSPI) to offer Running Start and/or Technical High School. The college also receives Adult Basic Education grants that support the primary educational mission of the college.

*Operating Expenses.* Operating expenses include salaries and wages, benefits, scholarships and fellowships, depreciation, repairs, alterations, and maintenance, noncapitalized assets, supplies and materials, purchases services, utilities, vehicle maintenance and operating costs, software license, maintenance, and computing services, travel and other expenses.

*Non-operating Revenues.* This includes activities that are not directly related to the ongoing operations of the College, such as gifts and contributions, state appropriations, investment income and Pell Grants received from the federal government. In FY 2023, non-operating revenues also included funds received through the federal CARES act.

*Non-operating Expenses.* Non-operating expenses include state remittance related to the building fee and the innovation fee, along with interest incurred on the Certificate of Participation Loans.

### **Scholarship Discounts and Allowances**

Student tuition and fee revenues, and certain other revenues from students, are reported net of scholarship discounts and allowances in the Statements of Revenues, Expenses and Changes in Net Position. Scholarship discounts and allowances are the difference between the stated charge for goods and services provided by the College, and the amount that is paid by students and/or third parties making payments on the students' behalf. Certain governmental grants, such as Pell grants, and other Federal, State or non-governmental programs are recorded as either operating or non-operating revenues in the College's financial statements. To the extent that revenues from such programs are used to satisfy tuition and fees and other student charges, the College has recorded a scholarship discount and allowance. Discounts and allowances for the year ending June 30, 2023 are \$2,953,726.

### **State Appropriations**

The State of Washington appropriates funds to the College on both an annual and biennial basis. These revenues are reported as non-operating revenues on the Statements of Revenues, Expenses, and Changes in Net Position, and recognized as such when the related expenses are incurred.

### **Building and Innovation Fee Remittance**

Tuition collected includes amounts remitted to the Washington State Treasurer's office to be held and appropriated in future years. The Building Fee portion of tuition charged to students is an amount established by the Legislature and is subject to change annually. The fee provides funding for capital construction and projects on a system wide basis using a competitive biennial allocation process. The Building Fee is remitted on the 35<sup>th</sup> day of each quarter. The Innovation Fee was established in order to fund the State Board of Community and Technical College's Strategic Technology Plan. The use of the fund is to implement new ERP software across the entire system. On a monthly basis, the College remits the portion of tuition collected for the Innovation Fee to the State Treasurer for allocation to SBCTC. These remittances are non-exchange transactions reported as an expense in the non-operating revenues and expenses section of the Statement of Revenues, Expenses and Changes in Net Position.

## **Note 2 - Accounting and Reporting Changes**

### **Prior Period Adjustment**

Beginning net position was restated by \$72,000 in FY 2023 as a result of a transposition error when bringing the end of FY 2021 Net Position to the beginning of FY 2022 Financial Statements.

## **Note 3 - Deposits and Investments**

### **Deposits**

Cash and cash equivalents include bank demand deposits, petty cash held at the College and unit shares in the Washington State Treasurer's Local Government Investment Pool (LGIP). The Office of the State Treasurer invests state treasury cash surpluses where funds can be disbursed at any time without prior notice or penalty. For reporting purposes, pooled investments are stated at amortized cost, which approximates fair value. For purposes of reporting cash flows, the state considers cash and pooled investments to be cash equivalents. Pooled investments include short-term, highly-liquid investments that are both readily convertible to cash and are so near their maturity dates that they present insignificant risk of changes in value because of changes in interest rates. For purposes of the statement of cash flows, the College considers all highly liquid investments with an original maturity of 90 days or less to be cash equivalents.

### **Investments in Local Government Investment Pool**

The College is a participant in the Local Government Investment Pool (LGIP) as authorized by Chapter 297, Laws of 1986, and is managed and operated by the Washington State Treasurer. The State Finance Committee is the administrator of the statute that created the pool and adopts rules. The State Treasurer is responsible for establishing the investment policy for the pool and reviews the policy annually and proposed changes are reviewed by the LGIP advisory Committee.

Investments in the LGIP, a qualified external investment pool, are reported at amortized cost which approximates fair value. The LGIP is an unrated external investment pool. The pool portfolio is invested in a manner that meets the maturity, quality, diversification and liquidity requirements set forth by the GASB Statement No. 79 for external investments pools that elect to measure, for financial reporting purposes, investments at amortized cost. The LGIP does not have any legally binding guarantees of share values. The LGIP does not impose liquidity fees or redemptions gates on participant withdrawals.

The Office of the State Treasurer (OST) prepares a stand-alone LGIP financial report. A copy of the report is available from the OST, PO Box 40200, Olympia, Washington 98504-0200, or online at: <https://www.tre.wa.gov>. As of June 30, 2023, the carrying amount of the College's cash and equivalents was \$8,618,620 as represented in the table below.

<b>Cash and Cash Equivalents</b>	<b>June 30, 2023</b>	
Petty Cash and Change Funds	\$	1,275
Bank Demand and Time Deposits		4,419,285
Local Government Investment Pool		4,198,060
<b>Total Cash and Cash Equivalents</b>	<b>\$</b>	<b>8,618,620</b>

### **Custodial Credit Risks—Deposits**

Custodial credit risk for bank demand deposits is the risk that in the event of a bank failure, the College's deposits may not be returned to it. The majority of the College's demand deposits are with US Bank. All cash and equivalents, except for change funds and petty cash held by the College, are insured by the Federal Deposit Insurance Corporation (FDIC) or by collateral held by the Washington Public Deposit Protection Commission (PDPC).

### **Investments**

#### **Fair Value Hierarchy**

Fair value measurement determination is based on the assumptions that market participants would use in pricing the asset. Fair value is described as an exit price. As such, the fair value hierarchy distinguishes between (1) market participant assumptions developed based on market data obtained from sources independent of the reporting entity (observable inputs) and (2) the College's own assumptions about market participant assumptions developed based on the best information available in the circumstances (unobservable inputs) as a basis for considering market participant assumptions in fair value measurement. The fair value hierarchy prioritizes the inputs discussed above as follows:

*Level 1 inputs (quoted market prices)* – Valuations based on unadjusted quoted prices in active markets for identical assets or liabilities that the College has the ability to access at the measurement date (for example prices derived from NYSE, NASDAQ, and the Chicago Board of Trade). Valuation adjustments and block discounts are not applied to Level 1 securities. Since valuations are based on quoted prices that are readily and regularly available in an active market, valuation of these securities does not entail a significant degree of judgment. If a level 1 input is available for a particular investment, it must be used to value that investment.

*Level 2 inputs (observable inputs)* – Valuations based on quoted prices in markets that are not active or for which all significant inputs are observable, either directly or indirectly. Observable inputs are those that reflect the assumptions market participants would use in pricing the asset developed on market data obtained from sources independent of the College (e.g. matrix pricing, yield curves, and indices).

*Level 3 inputs (unobservable inputs)* – Valuations based on inputs that are unobservable and significant to the overall fair value measurement. Unobservable inputs are those that reflect the College's own assumptions about the assumptions that market participants would use in pricing the asset developed, based on the best information available in the circumstance (e.g. investment manager pricing for private placements, private equities, and hedge funds).



The College categorizes its fair value measurement within the fair value hierarchy established by generally accepted accounting principles. All of the College’s investments fall within the hierarchy of Level 1 (L1) and Level 2 (L2).

### College Investment by Type

Investments are classified as cash equivalents and short-term or long-term investments. The carrying amount of College invested assets includes cash equivalents and long-term investments as represented below.

Investment Maturities	Fair Value	One Year		
		0 - 90 days	or Less	1 - 5 Years
Cash Equivalents				
Local Government Investment Pool (L1)	4,198,060	4,198,060	-	-
Short-term Investments				
U.S. Government Treasury (L1)	3,750,000	-	3,750,000	-
Long-term Investments				
U.S. Government Treasury (L1)	5,371,299	-	-	5,371,299
U.S. Agency Securities (L2)	1,000,000	-	-	1,000,000
Other - Corporate Securities (L1)	925,000	-	-	925,000
<b>Total Investments</b>	<b>15,244,359</b>	<b>4,198,060</b>	<b>3,750,000</b>	<b>7,296,299</b>

### Interest Rate Risk—Investments

The College manages its exposure to fair value losses resulting from changes in interest rates by structuring the entire portfolio time horizon. Unless matched to a specific cash flow, the college generally will not directly invest in securities maturing more than five years from the date of purchase.

### Concentration of Credit Risk—Investments

State law limits College operating investments to the highest quality sectors of the domestic fixed income market and specifically excludes corporate stocks, corporate and foreign bonds, futures contracts, commodities, real estate, limited partnerships and negotiable certificates of deposit. College policy does not limit the amount the College may invest in any one issuer.

### Custodial Credit Risk - Investments

Custodial credit risk for investments is the risk that in the event of the failure of the counterparty to a transaction, the College will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. At June 30, 2023, the College did not have any investments subject to custodial credit risk. All investments held by US Bank Safekeeping are in the name of the College.

### Investment Expenses

Under implementation of GASB Statement No. 35, investment income for the College is shown net of investment expenses. The investment expenses incurred for the fiscal year ended June 30, 2023 were \$114.

## Note 4 - Accounts Receivable

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty and staff. It also includes amounts due from federal, state

and local governments or private sources in connection with reimbursements of allowable expenses made according to sponsored agreements. At June 30, 2023, accounts receivable was as follows:

<b>Accounts Receivable</b>	<b>Amount</b>
Student Tuition and Fees	\$ 653,720
Due from the Federal Government	234,571
Due from Other State Agencies	1,417,563
Auxiliary Enterprises	53,301
Interest Receivable	27,994
Other	1,142,155
Subtotal	<u>3,529,305</u>
Less Allowance for Uncollectible Accounts	(25,420)
<b>Accounts Receivable, net</b>	<u><u>\$ 3,503,884</u></u>

## **Note 5 – Inventories**

Inventories, stated at cost using FIFO, consisted of the following as of June 30, 2023.

<b>Inventories</b>	<b>Amount</b>
Consumable Inventories	\$ 8,245
<b>Inventories</b>	<u><u>\$ 8,245</u></u>

## **Note 6 - Capital Assets**

A summary of the changes in capital assets for the year ended June 30, 2023 is presented as follows. The total depreciation expense was recorded at \$3,568,163.

<b>Capital Assets</b>	<b>Beginning Balance</b>	<b>Additions/ Transfers</b>	<b>Retirements</b>	<b>Ending Balance</b>
<b>Capital assets, non-depreciable</b>				
Land	\$ 51,700	\$ -	\$ -	\$ 51,700
Construction in progress	\$ -	\$ 194,122	\$ -	\$ 194,122
<b>Total capital assets, non-depreciable</b>	<b>\$ 51,700</b>	<b>\$ 194,122</b>	<b>\$ -</b>	<b>\$ 245,822</b>
<b>Capital assets, depreciable</b>				
Buildings	\$ 83,287,738	\$ -	\$ -	\$ 83,287,738
Other improvements and infrastructure	\$ 1,541,461	\$ -	\$ -	\$ 1,541,461
Equipment	\$ 13,360,503	\$ 236,782	\$ -	\$ 13,597,285
Library resources	\$ 1,658,561	\$ 17,623	\$ (9,687)	\$ 1,666,497
<b>Total capital assets, depreciable</b>	<b>\$ 99,848,264</b>	<b>\$ 254,405</b>	<b>\$ (9,687)</b>	<b>\$ 100,092,982</b>
<b>Less accumulated depreciation</b>				
Buildings	\$ 21,160,965	\$ 2,775,674	\$ -	\$ 23,936,638
Other improvements and infrastructure	\$ 1,048,885	\$ 45,088	\$ -	\$ 1,093,973
Equipment	\$ 10,557,997	\$ 735,692	\$ -	\$ 11,293,689
Library resources	\$ 1,609,416	\$ 11,709	\$ (9,687)	\$ 1,611,438
<b>Total accumulated depreciation</b>	<b>\$ 34,377,263</b>	<b>\$ 3,568,163</b>	<b>\$ (9,687)</b>	<b>\$ 37,935,738</b>
<b>Total capital assets, depreciable, net</b>	<b>\$ 65,471,001</b>	<b>\$ (3,313,758)</b>	<b>\$ -</b>	<b>\$ 62,157,243</b>
<b>Capital assets, net</b>	<b>\$ 65,522,701</b>	<b>\$ (3,119,636)</b>	<b>\$ -</b>	<b>\$ 62,403,066</b>

## Note 7 - Accounts Payable and Accrued Liabilities

Accrued liabilities as of June 30, 2023 were as follows:

<b>Accounts Payable and Accrued Liabilities</b>	<b>Amount</b>
Amounts Owed to Employees	\$ 402,329
Accounts Payable	868,791
Amounts Held for Others and Retainage	45,707
<b>Total</b>	<b>\$ 1,316,827</b>

## Note 8 - Unearned Revenue

Unearned revenue is comprised of receipts, which have not yet met revenue recognition criteria, as follows:

<b>Unearned Revenue &amp; Deposits Payable</b>	<b>Amount</b>
Summer and Fall Tuition & Fees	\$ 844,770
Housing and Other Deposits	87,884
Total Unearned Revenue	<u>\$ 932,654</u>

## **Note 9 - Risk Management**

The College is exposed to various risk of loss related to tort liability, injuries to employees, errors and omissions, theft of, damage to, destruction of assets, and natural disasters. The College purchases insurance to mitigate these risks. Management believes such coverage is sufficient to preclude any significant uninsured losses for the covered risks.

The College purchases commercial property insurance through the master property program administered by the Department of Enterprise Services for buildings that were acquired with COP proceeds. The policy has a deductible of \$250,000 per occurrence and the policy limit is \$100,000,000 per occurrence. The college has had no claims in excess of the coverage amount within the past four years. The College assumes its potential property losses for most other buildings and contents.

The College participates in the State of Washington risk management self-insurance program, which covers its exposure to tort, general damage and vehicle claims. Premiums paid to the State are based on actuarially determined projections and include allowances for payments of both outstanding and current liabilities. Coverage is provided up to \$10,000,000 for each claim with no deductible. The college has had no claims in excess of the coverage amount within the past six years.

The College, in accordance with state policy, pays unemployment claims on a pay-as-you-go basis. The college does not have a liability for unpaid claims, the claims are paid by the Employment Security Department and then the college reimburses them quarterly. Payments made for claims from July 1, 2022 through June 30, 2023, were \$18,754.

## **Note 10 - Compensated Absences**

At termination of employment, employees may receive cash payments for all accumulated vacation and compensatory time. Employees who retire get 25 percent of the value of their accumulated sick leave credited to a Voluntary Employees' Beneficiary Association (VEBA) account, which can be used for future medical expenses and insurance purposes. The amounts of unpaid vacation and compensatory time accumulated by College employees are accrued when incurred. The sick leave liability is recorded as an actuarial estimate of one-fourth the total balance on the payroll records. The accrued vacation leave totaled \$765,059, and accrued sick leave totaled \$652,728 at June 30, 2023. The College calculated accrued vacation and sick leave balances for staff retirements for the upcoming fiscal year at \$216,917 as a short-term current liability. Accrued annual and sick leave are categorized as non-current liabilities.

## Note 11 - Notes Payable

In April 2004, the College obtained financing in order to build the Grant County Advanced Technologies Education Center (GCATEC) Building through certificates of participation (COP), issued by the Washington Office of State Treasurer (OST) in the amount of \$5,290,000. In March 2013, the College refinanced this COP with OST for the remaining balance of \$3,105,000; saving the College about \$335,837. Outside sources along with payments from our Bookstore and other auxiliary services assist with the payment of this payable. The interest rate charged is 1.97 percent.

In September 2013, the College obtained financing in order to install energy efficient upgrades to our outside lighting through a COP. The vendor guaranteed saving from the energy improvements are used as the repayment mechanism. The original amount of the debt is for \$195,000 and the interest rate charged is 3.05 percent.

The College's debt service requirements for these note agreements for the remaining two years are as follows in Note 12.

## Note 12 - Annual Debt Service Requirements

Future debt service requirements at June 30, 2023 are as follows.

<b>Certificates of Participation</b>			
<b>Fiscal year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2024	365,000	15,800	380,800
2025	20,000	1,000	21,000
<b>Total</b>	<b>\$ 385,000</b>	<b>\$ 16,800</b>	<b>\$ 401,800</b>

## Note 13 - Schedule of Long-Term Liabilities

	<b>Balance outstanding 6/30/22</b>	<b>Additions</b>	<b>Reductions</b>	<b>Balance outstanding 6/30/23</b>	<b>Current portion</b>
Certificates of Participation	\$ 735,000	\$ -	\$ 350,000	385,000	\$ 365,000
Compensation absences	1,369,801	864,058	816,072	1,417,787	216,917
Net pension liability	1,377,454	2,479,611	2,344,530	1,512,534	51,350
Total OPEB liability	11,191,248	2,934,186	7,400,197	6,725,238	169,734
<b>Total</b>	<b>\$ 14,673,503</b>	<b>\$ 6,277,855</b>	<b>\$ 10,910,799</b>	<b>\$ 10,040,559</b>	<b>\$ 803,001</b>

## Note 14 - Retirement Plans

### A. General

The College offers three contributory pension plans: the Washington State Public Employees' Retirement System (PERS), Washington State Teachers' Retirement System (TRS), and the

State Board Retirement Plan (SBRP). PERS and TRS are cost sharing multiple employer defined benefit pension plans administered by the Washington State Department of Retirement Systems (DRS). The SBRP is a defined contribution single employer pension plan with a supplemental payment when required. The SBRP is administered by the State Board for Community and Technical Colleges (SBCTC) and available to faculty, exempt administrative and professional staff of the state’s public community and technical colleges. The College reports its proportionate share of the net pension liability (NPL) as it is a part of the community and technical college system.

**Basis of Accounting**

Pension plans administered by the state are accounted for using the accrual basis of accounting. Under the accrual basis of accounting, employee and employer contributions are recognized in the period in which employee services are performed; investment gains and losses are recognized as incurred; and benefits and refunds are recognized when due and payable in accordance with the terms of the applicable plan. For purposes of measuring the net pension liability/(asset), deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position of all plans, and additions to/deductions from all plan fiduciary net position have been determined in all material respects on the same basis as they are reported by the plans.

In accordance with GASB Statement No. 68, the College has elected to use the prior fiscal year end as the measurement date for reporting net pension liabilities. The College has elected to use the current fiscal year end as the measurement date for reporting pension liabilities/(asset) for the Higher Education Supplemental Retirement Plan.

The following table represents the aggregate pension amounts for all plans subject to the requirements of GASB Statement No. 68 for FY 2023:

**Aggregate Pension Amounts - All Plans**

Pension Liabilities	\$	1,512,534
Pension Assets	\$	(1,045,941)
Deferred outflows of resources related to pensions	\$	2,183,577
Deferred inflows of resources related to pensions	\$	2,286,376
Pension Expense	\$	(124,492)

**Department of Retirement Systems**

As established in chapter 41.50 of the Revised Code of Washington (RCW), the DRS administers eight retirement systems covering eligible employees of the state and local governments. The Governor appoints the director of the DRS.

The DRS administered systems are comprised of twelve defined benefits pension plans and three defined benefit/defined contribution plans. Below are the DRS plans that the College participants in:

- Public Employees’ Retirement System (PERS)

- Plan 1 – defined benefit
- Plan 2 – defined benefit
- Plan 3 – defined benefit/defined contribution
- Teachers’ Retirement System (TRS)
  - Plan 1 – defined benefit
  - Plan 2 – defined benefit
  - Plan 3 – defined benefit/defined contribution

Although some assets of the plan are commingled for investment purposes, each plan’s assets may be used only for the payment of benefits to the members of that plan in accordance with the terms of the plan. Administration of the PERS and TRS plans is funded by an employer rate of 0.18 percent of employee salaries.

Pursuant to RCW 41.50.770, the College offers its employees that elect to participate in a deferred compensation program in accordance with Internal Revenue Code Section 457. The deferred compensation is not available to employees until termination, retirement, disability, death, or unforeseeable financial emergency. This deferred compensation plan is administered by the DRS.

The DRS prepares a stand-alone financial report that is compliant with the requirements of GASB Statement No. 67. Copies of the report may be obtained by contacting Washington State Department of Retirement Systems, PO Box 48380, Olympia, WA 98504-8380 or online at <https://www.drs.wa.gov/wp-content/uploads/2021/06/2022-ACFR.pdf>

### **Higher Education**

As established in chapter 28B.10 RCW, eligible higher education state employees may participate in higher education retirement plans. These plans include a defined contribution plan administered by a third party with a supplemental defined benefit component (funded on a pay-as-you-go basis) which is administered by the state.

## **B. College Participation in Plans Administered by the Department of Retirement Systems**

### **PERS**

Plan Description. The Legislature established the Public Employees’ Retirement System (PERS) in 1947. PERS retirement benefit provisions are established in chapters 41.34 and 41.40 RCW and may be amended only by the Legislature. Membership in the system includes: elected officials; state employees; employees of the Supreme Court, Court of Appeals, and Superior Courts (other than judges currently in a judicial retirement system); employees of legislative committees; community and technical colleges, college and university employees not in national higher education retirement programs; judges of district and municipal courts; and employees of local governments.

PERS is a cost-sharing, multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a combination defined benefit/defined contribution plan. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same

pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered a single defined benefit plan for reporting purposes. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. PERS members who joined the system by September 30, 1977, are Plan 1 members. Plan 1 is closed to new entrants. Those who joined on or after October 1, 1977, and by February 28, 2002, for state and higher education employees, or August 31, 2002, for local government employees, are Plan 2 members unless they exercised an option to transfer their membership to PERS Plan 3.

PERS participants joining the system on or after March 1, 2002 have the irrevocable option of choosing membership in either PERS Plan 2 or PERS Plan 3. The option must be exercised within 90 days of employment. Employees who fail to choose within 90 days default to PERS Plan 3.

Benefits Provided. PERS plans provide retirement, disability, and death benefits to eligible members.

PERS Plan 1 members are vested after the completion of five years of eligible service. Plan 1 members are eligible for retirement after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The monthly benefit is 2 percent of the average final compensation (AFC) per year of service, capped at 60 percent. The AFC is the average of the member's 24 highest consecutive service months.

PERS Plan 1 members retiring from inactive status prior to the age of 65 may receive actuarially reduced benefits. Plan 1 members may elect to receive an optional cost of living allowance (COLA) that provides an automatic annual adjustment based on the Consumer Price Index. The adjustment is capped at 3 percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

PERS Plan 2 members are vested after completing five years of eligible service. Plan 2 members are eligible for normal retirement at the age of 65 with five years of service. The monthly benefit is 2 percent of the AFC per year of service. There is no cap on years of service credit and a COLA is granted based on the Consumer Price Index, capped at 3 percent annually. The AFC is the average of the member's 60 highest paid consecutive months. PERS Plan 2 members have the option to retire early with reduced benefits.

The defined benefit portion of PERS Plan 3 provides members a monthly benefit that is 1 percent of the AFC per year of service. There is no cap on years of service credit. Plan 3 provides the same COLA as Plan 2. The AFC is the average of the member's 60 highest paid consecutive months.

PERS Plan 3 members are vested in the defined benefit portion of their plan after 10 years of service; or after five years of service, if 12 months of that service are earned after age 44. PERS Plan 3 members have the option to retire early with reduced benefits. PERS members meeting specific eligibility requirements have options available to enhance their retirement benefits. Some of these options are available to their survivors, with reduced benefits.



Contributions. PERS defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions.

Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates, Plan 2 employer and employee contribution rates, and Plan 3 employer contribution rates. The methods used to determine contribution requirements are established under state statute.

Members in PERS Plan 1 and Plan 2 can elect to withdraw total employee contributions and interest thereon, in lieu of any retirement benefit, upon separation from PERS covered employment.

## **TRS**

Plan Description. The Legislature established the Teachers' Retirement System (TRS) in 1938. TRS retirement benefit provisions are established in chapters 41.32 and 41.34 RCW and may be amended only by the Legislature. Eligibility for membership requires service as a certificated public school employee working in an instructional, administrative, or supervisory capacity. TRS is comprised principally of non-state agency employees.

TRS is a cost-sharing, multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a defined benefit plan with a defined contribution component. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered a single defined benefit plan for reporting purposes. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members.

TRS members who joined the system by September 30, 1977, are Plan 1 members. Plan 1 is closed to new entrants. Those who joined on or after October 1, 1977, and by June 30, 1996, are Plan 2 members unless they exercised an option to transfer their membership to Plan 3. TRS members joining the system on or after July 1, 1996, are members of TRS Plan 3. Legislation passed in 2007 gives TRS members hired on or after July 1, 2007, 90 days to make an irrevocable choice to become a member of TRS Plan 2 or Plan 3. At the end of 90 days, any member who has not made a choice becomes a member of Plan 3.

Benefits Provided. TRS plans provide retirement, disability, and death benefits to eligible members.

TRS Plan 1 members are vested after the completion of five years of eligible service. Plan 1 members are eligible for retirement at any age after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The monthly benefit is two percent of the average final compensation (AFC) for each year of service credit, up to a maximum of sixty percent. The AFC is the total earnable compensation for the two consecutive highest-paid fiscal years, divided by two.

TRS Plan 1 members may elect to receive an optional cost of living allowance (COLA) amount based on the Consumer Price Index, capped at three percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

TRS Plan 2 members are vested after completing five years of eligible service. Plan 2 members are eligible for normal retirement at the age of 65 with five years of service. The monthly benefit is two percent of the AFC per year of service. A COLA is granted based on the Consumer Price Index, capped at three percent annually. The AFC is the average of the member’s sixty highest paid consecutive months. TRS Plan 2 members have the option to retire early with reduced benefits.

The defined benefit portion of TRS Plan 3 provides members a monthly benefit that is one percent of the AFC per year of service. Plan 3 provides the same COLA as Plan 2. The AFC is the average of the member’s sixty highest paid consecutive months. TRS Plan 3 members are vested in the defined benefit portion of their plan after ten years of service; or after five years of service, if twelve months of that service are earned after age 44. TRS Plan 3 members have the option to retire early with reduced benefits.

TRS members meeting specific eligibility requirements have options available to enhance their retirement benefits. Some of these options are available to their survivors, with reduced benefits.

**Contributions**

PERS and TRS defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates, Plan 2 employer and employee contribution rates, and Plan 3 employer contribution rates. The methods used to determine contribution requirements are established under state statute.

Members in PERS or TRS Plan 1 and Plan 2 can elect to withdraw total employee contributions and interest thereon, in lieu of any retirement benefit, upon separation from PERS or TRS-covered employment.

The employer contribution rates (expressed as a percentage of covered payroll) and actual contributions for the year ended June 30, 2023 were as follows:

	<b>PERS 1</b>	<b>PERS 2/3*</b>	<b>TRS 1</b>	<b>TRS 2/3*</b>
Contribution Rate at close of FY23	10.39%	10.39%	14.69%	14.69%
Actual Contributions	\$ 138,657	\$ 230,796	\$ 30,134	\$ 37,721

\* Plan 2/3 employer rate includes a component to address the Plan 1 unfunded actuarial accrued liability

**Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2021, with the results rolled forward to the June 30, 2022, measurement date using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Salary increases	3.25%
Investment rate of return	7.00%

Mortality rates were developed using the Society of Actuaries' Pub. H-2010 Mortality rates which vary by member status (that is...active, retiree, or survivor), as the base table. The Office of the State Actuary (OSA) applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society of Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a generational basis, meaning members are assumed to receive additional mortality improvements in each future year, throughout their lifetime.

The actuarial assumptions used in the June 30, 2021, valuation were based on the results of the *2013-2018 Demographic Experience Study Report* and the *2019 Economic Experience Study*. Additional assumptions for subsequent events and law changes are current as of the 2021 actuarial valuation report.

The Office of the State Actuary (OSA) selected a 7.00 percent long-term expected rate of return on pension plan investments using a building-block method. In selecting this assumption, OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMAs) and simulated expected investment returns provided by the Washington State Investment Board (WSIB).

The CMAs contain the following three pieces of information for each class of assets the WSIB currently invests in:

- Expected annual return.
- Standard deviation of the annual return.
- Correlations between the annual returns of each asset class with every other asset class.

The WSIB uses the CMAs and their target asset allocation to simulate future investment returns over various time horizons.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2022, are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-term Expected Real Rate of Return</b>
Fixed Income	20.00%	1.50%
Tangible Assets	7.00%	4.70%
Real Estate	18.00%	5.40%
Global Equity	32.00%	5.90%
Private Equity	23.00%	8.90%
<b>Total</b>	<b>100%</b>	

The inflation component used to create the above table is 2.20 percent, and represents the WSIB’s most recent long-term estimate of broad economic inflation. There were no material changes in assumptions, benefit terms, or methods for the reporting period.

**Discount rate**

The discount rate used to measure the total pension liability was 7.00 percent. To determine the discount rate, an asset sufficiency test was completed to test whether the pension plan’s fiduciary net position was sufficient to make all projected future benefit payments of current plan members.

Contributions from plan members and employers are assumed to continue to be made at contractually required rates (including PERS Plan 2/3 and TRS Plan 2/3 employers whose rates include a component for the PERS Plan 1 liability). Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.00 percent on pension plan investments was applied to determine the total pension liability.

**Sensitivity of the Net Pension Liability/(Asset) to Changes in the Discount Rate**

The following table presents the net pension liability of the College calculated using the discount rate of 7.00 percent, as well as what the College’s net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate.

	<b>1% Decrease (6.00%)</b>	<b>Current Discount Rate (7.00%)</b>	<b>1% Increase (8.00%)</b>
PERS 1	\$ 805,279	\$ 602,760	\$ 426,008
PERS 2/3	1,218,597	(1,034,787)	(2,886,084)
TRS 1	142,964	105,285	72,349
TRS 2/3	202,107	(11,156)	(184,535)

**Pension Liabilities/(Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

Pension Liabilities/(Assets). At June 30, 2023, the College reported a net pension liability of \$708,046 and a pension asset of \$1,045,941 for its proportionate share of the net pension liabilities/(assets) as follows:

	<b>Liability/(Asset)</b>
PERS 1	\$ 602,759
PERS 2/3	(1,034,787)
TRS 1	105,287
TRS 2/3	(11,154)

The College's proportionate share of pension liabilities for fiscal years ending June 30, 2021 and June 30, 2022 for each retirement plan are listed below:

	<b>2021</b>	<b>2022</b>	<b>Change</b>
PERS 1	0.02459%	0.02165%	-0.002945%
PERS 2/3	0.03079%	0.02790%	-0.002888%
TRS 1	0.00614%	0.00554%	-0.000608%
TRS 2/3	0.00595%	0.00567%	-0.000278%

The College's proportion of the net pension liability/(asset) was based on a projection of the College's long-term share of contributions to the pension plan to the projected contributions of all participating state agencies, actuarially determined.

Pension Expense. For the year ended June 30, 2023 the College recognized pension expense as follows:

	<b>Pension Expense</b>
PERS 1	\$ 199,481
PERS 2/3	(347,954)
TRS 1	49,593
TRS 2/3	(2,045)
<b>Total</b>	<b>\$ (100,925)</b>

Deferred Outflows of Resources and Deferred Inflows of Resources. The following represent the components of the College's deferred outflows and inflows of resources as reflected on the Statement of Net Position, for the year ended June 30, 2023:

	<b>PERS 1</b>	
	<b>Deferred Outflows</b>	<b>Deferred Inflows</b>
Difference between expected and actual experience	-	-
Difference between expected and actual earnings of pension plan investments	-	99,895
Changes of assumptions	-	-
Changes in College's proportionate share of pension liabilities	-	-
Contributions subsequent to the measurement date	138,657	-
<b>Totals</b>	<b>\$ 138,657</b>	<b>\$ 99,895</b>

	<b>PERS 2/3</b>	
	<b>Deferred Outflows</b>	<b>Deferred Inflows</b>
Difference between expected and actual experience	256,396	23,425
Difference between expected and actual earnings of pension plan investments	-	765,026
Changes of assumptions	576,751	151,014
Changes in College's proportionate share of pension liabilities	37,004	25,570
Contributions subsequent to the measurement date	230,796	-
<b>Totals</b>	<b>\$ 1,100,949</b>	<b>\$ 965,035</b>

	<b>TRS 1</b>	
	<b>Deferred Outflows</b>	<b>Deferred Inflows</b>
Difference between expected and actual experience	-	-
Difference between expected and actual earnings of pension plan investments	-	18,866
Changes of assumptions	-	-
Changes in College's proportionate share of pension liabilities	-	-
Contributions subsequent to the measurement date	30,134	-
<b>Totals</b>	<b>\$ 30,134</b>	<b>\$ 18,866</b>

	<b>TRS 2/3</b>	
	<b>Deferred Outflows</b>	<b>Deferred Inflows</b>
Difference between expected and actual experience	55,585	1,121
Difference between expected and actual earnings of pension plan investments	-	59,004
Changes of assumptions	62,847	6,835
Changes in College's proportionate share of pension liabilities	13,728	8,703
Contributions subsequent to the measurement date	37,721	-
<b>Totals</b>	<b>\$ 169,881</b>	<b>\$ 75,663</b>

The total amount reported of \$1,439,620 as deferred outflows of resources represent contributions the College made, but only \$437,308 in the contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ended June 30, 2023.

Other amounts reported as deferred outflows and inflows of resources will be recognized in pension expense as follows:

<b>Year ended</b>	<b>PERS 1</b>	<b>PERS 2/3</b>	<b>TRS 1</b>	<b>TRS 2/3</b>
<b>June 30:</b>				
2024	(42,273)	(240,499)	(7,999)	(10,822)
2025	(38,395)	(212,713)	(7,272)	(8,335)
2026	(48,166)	(253,504)	(9,146)	(13,556)
2027	28,939	356,339	5,552	33,343
2028	-	129,002	-	13,153
Thereafter	-	126,492	-	42,713
<b>Total</b>	<b>\$ (99,895)</b>	<b>\$ (94,883)</b>	<b>\$ (18,865)</b>	<b>\$ 56,497</b>

### **C. College Participation in Plan Administered by the State Board for Community and Technical Colleges**

#### **State Board Retirement Plan (SBRP) – Supplemental Defined Benefits Plans**

##### Plan Description

The State Board Retirement Plan is a privately administered single-employer defined contribution plan with a supplemental defined benefit plan component, which guarantees a minimum retirement benefit based upon a one-time calculation at each employee’s retirement date. The supplemental component is financed on a pay-as-you-go basis. The College participates in this plan as authorized by chapter 28B.10 RCW and reports its proportionate share of the net pension liability. House Bill 1661, effective fiscal year 2021, created separate Supplemental Retirement Plan (SRP) funds by institution that met the definition of a trust or equivalent arrangement. As a result, this plan has been reported under GASB Statement No. 67/68 since FY21. Prior to this, the SRP was reported under GASB Statement No. 73.

##### Benefits Provided.

The State Board Supplemental Retirement Plans (SRP) provide retirement, disability, and death benefits to eligible members. As of July 1, 2011, all the Supplemental Retirement Plans were closed to new entrants. Members are eligible to receive benefits under this plan at age 62 with 10 years of credited service. The supplemental benefit is a lifetime benefit equal to the amount a member’s goal income exceeds their assumed income. The monthly goal income is the one-twelfth of 2 percent of the member’s average annual salary multiplied by the number of years of service (such product not to exceed one-twelfth of fifty percent of the member’s average annual salary). The member’s assumed income is an annuity benefit the retired member would receive from their defined contribution Retirement Plan benefit in the first month of retirement had they invested all employer and member contributions equally between a fixed income and variable income annuity investment. Plan members have the option to retire early with reduced benefits.

Actuarial Assumptions.

The total pension liability was determined by an actuarial valuation as of January 1, 2023, with the results rolled forward to the June 30, 2023, measurement date using the following actuarial assumptions, applied to all periods included in the measurement:

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Salary increases 3.50%-4.00%

Fixed Income and Variable Income Investment Returns\* N/A

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*\*Measurement reflects actual investment returns through June 30, 2020*

Mortality rates were developed using the Society of Actuaries' Pub. H-2010 mortality rates which vary by member status (e.g. active, retiree, or survivor), as the base table. The Office of the State Actuary applied age offsets as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society of Actuaries, to project mortality rates for every year after the 2010 base table. Under "generational" mortality, a member is assumed to receive additional mortality improvements in each future year throughout their lifetime.

Most actuarial assumptions used in the January 1, 2023 valuation were based on the results of the August 2021 Higher Education SRP Experience Study. Additional assumptions related to the salary growth were based on feedback from financial administrators of the Higher Education Supplemental Retirement Plans.

Material assumption changes.

Changes in methods and assumptions that occurred between the measurement of the June 30, 2022 NPL and the June 30, 2023 NPL are as follows:

- The valuation date was changed from June 30 to January 1. This corresponds with the new data file being provided with participant information as of January 1, 2023.
- OSA updated annuity conversion assumptions for the TIAA investments based on input from TIAA and professional judgment. TIAA contributions and investment earnings annuity conversion changed from contributions made pre-2002/post-2001 converted at 6.00 percent/3.25 percent to contributions pre-2006/post-2005 converted at 7.00/4.00 percent

Discount Rate.

The discount rate used to measure the total pension liability was based on the 2021 Economic experience study for the Washington State retirement plans and based on the results of the GASB 67/68 required crossover test, or 7.0 percent for the June 30, 2023, measurement date.

Contributions

Contribution rates for the SBRP (TIAA-CREF), which are based upon age, are 5, 7.5, or 10 percent of salary and are matched by the College. Employee and employer contributions for the year ended June 30, 2023 were \$47,585 for both employer and employee.



Pension Expense

The Pension Expense is the summation of a number of components, including benefits earned during the fiscal year and interest on the TPL. These numbers are sensitive to assumption changes and plan experience and can be volatile from year to year.

Pension expense for the fiscal year ended June 30, 2023 was -\$23,567.

Plan Membership

Membership of the State Board Supplemental Retirement Plans consisted of the following at January 1, 2023, the most recent actuarial valuating date. Since FY22 was a roll forward year, consistent participant data was used for the roll-forward:

<b>Number of Participating Members</b>				
	<b>Inactive Members or Beneficiaries Currently Receiving Benefits</b>	<b>Inactive Members Entitled to But Not Yet Receiving Benefits</b>	<b>Active Members</b>	<b>Total Members</b>
<b>Plan</b>				
SRP	0	4	53	57

Net Pension Liability/(Asset)

The following table presents the change in net pension liability/asset of the State Board Supplemental Retirement Plans as of June 30, 2023:

**Schedule of Change in Net Pension Liability**

<i>Dollars in Thousands</i>	<b>2023</b>	
	<b>Total Pension Liability</b>	
Service Cost	\$	29,308
Interest		105,815
Changes of Benefit Terms		-
Differences Between Expected and Actual Experience		(85,046)
Changes of Assumptions		(168,413)
Benefit Payments		(44,415)
Change in Porportionate Share of NPL		(20,923)
Net Change in Total Pension Liability		<u>(183,674)</u>
Total Pension Liability - Beginning		<u>1,559,899</u>
<b>Total Pension Liability - Ending (a)</b>	<b>\$</b>	<b>1,376,225</b>
	<b>Plan Fiduciary Net Position</b>	
Contribution - Employer		12,730
Contribution - Member		-
Net Investment Income		34,855
Benefit Payments		-
Administrative Expense		-
Other		(2)
Net Change in Plan Fiduciary Net Position		<u>47,583</u>
Plan Fiduciary Net Position-Beginning		<u>524,155</u>
<b>Plan Fiduciary Net Position-Ending (b)</b>		<b>571,738</b>
<b>Plan's Net Pension Liability (Asset) -- Ending (a)-(b)</b>		<b>804,487</b>
<b>Covered-Employee Payroll</b>		10,418,006
Net Pension Liability(Asset) as a Percentage of Covered-Employee		7.72%

Sensitivity of the Net Pension Liability/(Asset) to Changes in the Discount Rate

The following table presents the net pension liability/(asset), calculated using the discount rate of 7.00 percent, as well as what the employers' total pension liability/(asset) would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current rate (expressed in thousands):

1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
\$ 953,331	\$ 804,494	\$ 676,806

Deferred Outflows and Inflows of Resources Related to Pensions

At June 30, 2023, the State Board Supplemental Retirement Plans reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (expressed in thousands):

	<b>Deferred Outflows of Deferred Inflows of</b>	
	<b>Resources</b>	<b>Resources</b>
Difference between expected and actual experience	\$ 315,621	\$ 392,818
Changes of assumptions	269,877	618,960
Changes in College's proportionate share of pension liability	137,509	76,886
Differences between projected and actual earnings on plan investments	20,950	38,254
<b>Total</b>	<b>\$ 743,957</b>	<b>\$ 1,126,918</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in the fiscal years ended June 30:

<b>State Board Supplemental Retirement Plan</b>	
2024	(99,664)
2025	(63,168)
2026	(57,321)
2027	(140,624)
2028	(534)
Thereafter	(21,646)

## **Note 15 - Other Post-Employment Benefits**

### **Plan Description**

Per RCW 41.05.065, the Public Employees' Benefits Board (PEBB), created within the HCA, is authorized to design benefits and determine the terms and conditions of employee and retired employee participation and coverage. PEBB establishes eligibility criteria for both active employees and retirees. Benefits purchased by PEBB include medical, dental, life, and long-term disability.

The relationship between the PEBB OPEB plan and its member employers, their employees, and retirees is not formalized in a contract or plan document. Rather, the benefits are provided in accordance with a substantive plan in effect at the time of each valuation. A substantive plan is one in which the plan terms are understood by the employers and plan members. This understanding is based on communications between the HCA, employers and plan members, and the historical pattern of practice with regard to the sharing of benefit costs. The understanding by the employer and plan members is that there is no contractual obligation to continue the substantive plan as an employee benefit on an ongoing basis. Nevertheless, the actuarial assumptions used in valuations presented in this footnote assume that this substantive plan will be carried forward into the future.

The PEBB OPEB plan is funded on a pay-as-you-go basis. In the state ACFR, the plan is reported in governmental funds using the modified accrual basis and the current financial resources measurement focus. For all proprietary and fiduciary funds, the OPEB is reported using the economic resources measurement focus and the accrual basis of accounting. It has no assets. The PEBB OPEB plan does not issue a publicly available financial report.

**Employees Covered by Benefit Terms**

The PEBB OPEB plan is available to employees who elect to continue coverage and pay the administratively established premiums at the time they retire under the provisions of the retirement system to which they belong. Retirees’ access to the PEBB plan depends on the retirement eligibility of their respective retirement systems. Membership in the PEBB plan for the state consisted of the following:

**Summary of Plan Participants  
As of June 30, 2022**

Active Employees*	203
Retirees Receiving Benefits**	87
Retirees Not Receiving Benefits***	NA
Total Active Employees and Retirees	290

\*Reflects active employees eligible for PEBB program participation as of June 30, 2022.

\*\*Headcounts exclude spouses of retirees that are participating in a PEBB program as a dependent.

\*\*\*HCA doesn't have data on this group and OSA doesn't have the methodology to reasonably estimate it. For fiscal year 2023, we have no options, but to report this amount as not available.

**Benefits Provided**

Per RCW 41.05.022, retirees who are not yet eligible for Medicare benefits may continue participation in the state’s non-Medicare community-rated health insurance risk pool on a self-pay basis. Retirees in the non-Medicare risk pool receive an implicit subsidy. The implicit subsidy exists because retired members pay a premium based on a claims experience for active employees and other non-Medicare retirees. The subsidy is valued using the difference between the age-based claims costs and the premium.

Retirees who are enrolled in both Parts A and B of Medicare may participate in the state’s Medicare community-rated health insurance risk pool. Medicare retirees receive an explicit subsidy in the form of reduced premiums. Annually, the HCA administrator recommends an amount for the next calendar year’s explicit subsidy for inclusion in the Governor’s budget. The final amount is approved by the state Legislature. In calendar year 2023, the explicit subsidy was \$183 per member per month and it will remain \$183 per member per month in calendar year 2024.

**Contribution Information**

Administrative costs as well as implicit and explicit subsidies are funded by required contributions (RCW 41.05.050) from participating employers. The subsidies provide monetary

assistance for medical benefits. Contributions are set each biennium as part of the budget process. The benefits are funded on a pay-as-you-go basis.

The estimated monthly cost of PEBB benefits for the reporting period for each active employee (average across all plans and tiers) is as follows (expressed in dollars):

<b>Required Premium*</b>	
Medical	\$ 1,251
Dental	81
Life	4
Long-term Disability	2
<b>Total</b>	<b>1,338</b>
Employer contribution	1,156
Employee contribution	182
<b>Total</b>	<b>\$ 1,338</b>

\*Per 2022 PEBB Financial Projection Model 7.0. Per capita cost based on subscribers; includes non-Medicare risk pool only. Figures based on CY2023 which includes projected claims cost at the time of this reporting.

For information on the results of an actuarial valuation of the employer provided subsidies associated with the PEBB plan, refer to:

<https://leg.wa.gov/osa/additionalservices/Pages/OPEB.aspx>

### **Total OPEB Liability**

As of June 30, 2023, the state reported a total OPEB liability of \$4.248 billion. The College's proportionate share of the total OPEB liability is \$6,725,236. This liability was determined based on a measurement date of June 30, 2022.

### **Actuarial Assumptions**

The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. The total OPEB liability was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

<b>Inflation Rate</b>	2.35%
<b>Projected Salary Changes</b>	3.25% Plus Service-Based Salary Increases
<b>Health Care Trend Rates*</b>	Initial trend rate ranges from 2-11%, reaching an ultimate rate of approximately 3.8% in 2080.
<b>Post-Retirement Participation Percentage</b>	60%
<b>Percentage with Spouse Coverage</b>	45%

\* For additional detail on the health care trend rates, please see the Office of the State Actuary's 2022 Public Employees' Benefits Board Other Postemployment Benefits Actuarial Valuations Report.

In projecting the growth of the explicit subsidy, after 2022 when the cap is \$183, it is assumed to grow at the health care trend rate. The Legislature determines the value of cap and no future increases are guaranteed; however, based on historical growth patterns, future increases to the cap are assumed.

Mortality rates were developed using the Society of Actuaries' Pub. H-2010 mortality rates which vary by member status (e.g. active, retiree, or survivor), as the base table. The Office of the State Actuary (OSA) applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society of Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a generational basis, meaning members are assumed to receive additional mortality improvements in each future year, throughout their lifetime.

Most demographic actuarial assumptions, including mortality and when members are expected to terminate and retire, were based on the results of the *2013-2018 Demographic Experience Study Report*. The post-retirement participation percentage and percentage with spouse coverage were reviewed in 2017. Economic assumptions, including inflation and salary increases, were based on the results of the *2019 Report on Financial Condition and Economic Experience Study*.

### **Actuarial Methodology**

The total OPEB liability was determined using the following methodologies:

<b>Actuarial Valuation Date</b>	6/30/2022
<b>Actuarial Measurement Date</b>	6/30/2022
<b>Actuarial Cost Method</b>	Entry Age
<b>Amortization Method</b>	The recognition period for the experience and assumption changes is 9 years. This is equal to the average expected remaining service lives of all active and inactive members.
<b>Asset Valuation Method</b>	N/A - No Assets

The actuarial methodology used to determine the transactions subsequent to the measurement date where as follows:

Explicit Medicare Subsidy	Subsidy amounts are calculated at subscriber level, based on benefit plan and enrollment tier selected, then summed over entire population to include Medicare retirees from the State, Higher Education, K-12 and Political Subdivision groups.
Implicit Medicare Subsidy	Subsidy amounts are calculated using the implicit subsidy rate* (difference between theoretical early retiree rates and composite rates** for non-Medicare risk pool) and the enrollment counts for early retirees

\* early retirees assumed to be 58% more expensive the non-Medicare risk pool as a whole on a per adult unit basis.

\*\* calculated across non-Medicare risk pool for both self-insured and fully-insured plans using the PEBB Financial Projection Model (PFPM).

A retiree subsidy rate of \$67.99 per member per month, used to calculate the transactions subsequent to the measurement date, is equal to the total subsidies received by current retirees (both explicit and implicit), divided by the number of current active subscribers. This amount is then allocated to the agency level based on the active, health care eligible employee headcount of each agency as of the measurement date.

### Discount Rate

Since OPEB benefits are funded on a pay-as-you-go basis, the discount rate used to measure the total OPEB liability was set equal to the Bond Buyer General Obligation 20-Bond Municipal Bond Index, or 2.16 percent for the June 30, 2021 measurement date and 3.54 percent for the June 30, 2022 measurement date. Additional detail on assumptions and methods can be found on OSA's website: <http://leg.wa.gov/osa/additionalservices/Pages/OPEB.aspx>

### Changes in Total OPEB Liability

As of June 30, 2023, components of the calculation of total OPEB liability determined in accordance with GASB Statement No. 75 for the College are represented in the following table:

**Big Bend Community College**

<b>Proportionate Share (%)</b>	<b>0.1583055844%</b>	
Service Cost	\$	496,117
Interest Cost		230,192
Differences Between Expected and Actual Experience		(227,965)
Changes in Assumptions		(3,849,007)
Changes of Benefit Terms		-
Benefit Payments		(169,123)
Changes in Proportionate Share		(946,226)
Net Change in Total OPEB Liability		(4,466,012)
Total OPEB Liability - Beginning		11,191,248
<b>Total OPEB Liability - Ending</b>	<b>\$</b>	<b>6,725,236</b>

**Sensitivity of the Total Liability to Changes in the Discount Rate**

The following represents the total OPEB liability of the College, calculated using the discount rate of 3.54 percent as well as what the total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.54 percent) or 1 percentage point higher (4.54 percent) than the current rate:

<b>Discount Rate Sensitivity</b>			
<b>Current</b>			
<b>1% Decrease</b>	<b>Discount Rate</b>	<b>1% Increase</b>	
\$ 7,880,335	\$ 6,725,236	\$ 5,795,760	

**Sensitivity of Total OPEB Liability to Changes in the Health Care Cost Trend Rates**

The following represents the total OPEB liability of the College, calculated using the health care trend rates of 2-11 percent reaching an ultimate range of 3.80 percent, as well as what the total OPEB liability would be if it were calculated using health care trend rates that are 1 percentage point lower (1-10 percent) or 1 percentage point higher (3-12 percent) than the current rate:

<b>Health Care Cost Trend Rate Sensitivity</b>			
<b>Current</b>			
<b>1% Decrease</b>	<b>Discount Rate</b>	<b>1% Increase</b>	
\$ 5,694,150	\$ 6,725,236	\$ 8,044,338	

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ending June 30, 2023, the College will recognize OPEB expense of -\$95,531. OPEB expense consists of the following elements:



<b>Big Bend Community College</b>	
<b>Proportionate Share (%)</b>	<b>0.1583055844%</b>
Service Cost	\$ 496,117
Interest Cost	230,192
Amortization of Differences Between Expected and Actual Experience	4,054
Amortization of Changes in Assumptions	(729,661)
Changes of Benefit Terms	-
Amortization of Changes in Proportion	(96,233)
<b>Total OPEB Expense</b>	<b>(95,531)</b>

As of June 30, 2023, the deferred inflows and deferred outflows of resources for the College are as follows:

<b>Big Bend Community College</b>		
<b>Proportionate Share (%)</b>	<b>0.1583055844%</b>	
<b>Deferred Inflows/Outflows of Resources</b>	<b>Deferred Outflows</b>	<b>Deferred Inflows</b>
Difference between expected and actual experience	\$ 140,197	\$ 236,629
Changes in assumptions	551,208	4,875,567
Changes in Benefit Terms	-	-
Transactions subsequent to the measurement date	169,734	-
Changes in proportion	661,451	1,467,603
<b>Total Deferred Inflows/Outflows</b>	<b>1,522,590</b>	<b>6,579,799</b>

Amounts reported as deferred outflows of resources related to OPEB resulting from transactions subsequent to the measurement date will be recognized as a reduction of total OPEB liability in the year ended June 30, 2023. Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense in subsequent years for the College as follows:

<b>Proportionate Share (%)</b>	<b>0.1583055844%</b>
2024	\$ (821,841)
2025	\$ (821,841)
2026	\$ (821,839)
2027	\$ (680,179)
2028	\$ (481,767)
Thereafter	\$ (1,599,476)

The change in the College's proportionate share of OPEB liability and deferred inflows and deferred outflows of resources based on measurement date are represented in the following table:

<b>Proportionate Share (%) 2021</b>	<b>0.1729266099%</b>
<b>Proportionate Share (%) 2022</b>	<b>0.1583055844%</b>
Total OPEB Liability - Ending 2021	\$ 11,191,248
Total OPEB Liability - Beg 2022 (chg in prop)	10,245,022
Total OPEB Liability Change in Proportion	(946,226)
Total Deferred Inflows/Outflows - 2021 (chg in prop)	(983,456)
Total Deferred Inflows/Outflows - 2022 (chg in prop)	(900,304)
Total Deferred Inflows/Outflows Change in Proportion	83,152
<b>Total Change in Proportion</b>	<b>\$ (1,029,378)</b>

## Note 16 - Operating Expenses by Program

In the Statement of Revenues, Expenses and Changes in Net Position, operating expenses are displayed by natural classifications, such as salaries, benefits, and supplies. The table below summarizes operating expenses by program or function such as instruction, institutional, and academic support. The following table lists operating expenses by program for the year ending June 30, 2023.

<b>Expenses by Functional Classification</b>	
Instruction	\$ 10,684,785
Academic Support Services	2,158,403
Student Services	2,674,905
Institutional Support	2,693,119
Operations and Maintenance of Plant	4,777,650
Scholarships and Other Student Financial Aid	6,006,417
Auxiliary Enterprises	1,718,896
Library	623,718
Ancillary Support Services	4,156,074
Depreciation	3,568,163
<b>Total operating expenses</b>	<b>\$ 39,062,130</b>

## Note 17 - Commitments and Contingencies

The College is engaged in various legal actions in the ordinary course of business. Management does not believe the ultimate outcome of these actions will have a material adverse effect on the financial statement. Therefore, an estimated liability has not been recorded. As of June 30, 2023, all major projects have been completed and all outstanding commitments closed.

## Required Supplementary Information

### Pension Plan Information

#### Cost Sharing Employer Plans

#### Schedules of Big Bend Community College College's Proportionate Share of the Net Pension Liability

Schedule of Big Bend Community College's Share of the Net Pension Liability						
Public Employees' Retirement System (PERS) Plan 1						
Measurement Date of June 30						
Fiscal Year	College's proportion of the net pension liability	College proportionate share of the net pension liability	College covered payroll	College's proportionate share of the net pension liability as a percentage of its covered payroll	Plan's fiduciary net position as a percentage of the total pension liability	
2014	0.031105%	\$ 1,566,929	\$ 3,070,117	51.04%	61.19%	
2015	0.030442%	\$ 1,592,400	\$ 3,129,290	50.89%	59.10%	
2016	0.030057%	\$ 1,614,202	\$ 3,275,409	49.28%	57.03%	
2017	0.029057%	\$ 1,378,777	\$ 3,368,297	40.93%	61.24%	
2018	0.028657%	\$ 1,279,832	\$ 3,477,461	36.80%	63.22%	
2019	0.026252%	\$ 1,009,483	\$ 3,460,787	29.17%	67.12%	
2020	0.024321%	\$ 858,663	\$ 3,610,237	23.78%	68.64%	
2021	0.024593%	\$ 300,338	\$ 3,717,195	8.08%	88.74%	
2022	0.021648%	\$ 602,759	\$ 3,492,153	17.26%	76.56%	
2023						

Notes: These schedules are to be built prospectively until they contain 10 years of data.

## Cost Sharing Employer Plans

### Schedules of Big Bend Community College's Proportionate Share of the Net Pension Liability

<b>Schedule of Big Bend Community College's Share of the Net Pension Liability</b> <b>Public Employees' Retirement System (PERS) Plan 2/3</b> Measurement Date of June 30						
Fiscal Year	College's proportion of the net pension liability	College proportionate share of the net pension (asset) liability	College covered payroll	College's proportionate share of the net pension (asset) liability as a percentage of its covered payroll	Plan's fiduciary net position as a percentage of the total pension liability	
2014	0.032470%	\$ 656,336	\$ 2,779,497	23.61%	93.29%	
2015	0.032049%	\$ 1,145,129	\$ 2,845,181	40.25%	89.20%	
2016	0.032541%	\$ 1,638,414	\$ 3,032,959	54.02%	85.82%	
2017	0.032044%	\$ 1,113,376	\$ 3,141,670	35.44%	90.97%	
2018	0.031313%	\$ 534,641	\$ 3,248,801	16.46%	95.77%	
2019	0.030443%	\$ 295,703	\$ 3,308,959	8.94%	97.77%	
2020	0.030467%	\$ 389,656	\$ 3,569,155	10.92%	97.22%	
2021	0.030789%	\$ (3,067,080)	\$ 3,681,031	-83.32%	120.29%	
2022	0.027901%	\$ (1,034,787)	\$ 3,478,299	-29.75%	106.73%	
2023						

Notes: These schedules are to be built prospectively until they contain 10 years of data.

## Cost Sharing Employer Plans

### Schedules of Big Bend Community College's Proportionate Share of the Net Pension Liability

<b>Schedule of Big Bend Community College's Share of the Net Pension Liability</b> <b>Teachers' Retirement System (TRS) Plan 1</b> Measurement Date of June 30					
Fiscal Year	College's proportion of the net pension liability	College proportionate share of the net pension liability	College covered payroll	College's proportionate share of the net pension liability as a percentage of its covered payroll	Plan's fiduciary net position as a percentage of the total pension liability
2014	0.011501%	\$ 339,217	\$ 427,282	79.39%	68.77%
2015	0.009760%	\$ 309,337	\$ 384,287	80.50%	65.70%
2016	0.006219%	\$ 212,331	\$ 278,635	76.20%	62.07%
2017	0.006630%	\$ 200,443	\$ 348,631	57.49%	65.58%
2018	0.006874%	\$ 200,762	\$ 371,521	54.04%	66.52%
2019	0.004814%	\$ 119,185	\$ 299,778	39.76%	70.37%
2020	0.006055%	\$ 145,852	\$ 420,560	34.68%	70.55%
2021	0.006144%	\$ 41,367	\$ 454,628	9.10%	91.42%
2022	0.005536%	\$ 105,286	\$ 458,624	22.96%	78.24%
2023					

Notes: These schedules are to be built prospectively until they contain ten years of data.

## Cost Sharing Employer Plans

### Schedules of Big Bend Community College's Proportionate Share of the Net Pension Liability

<b>Schedule of Big Bend Community College's Share of the Net Pension Liability</b> <b>Teachers' Retirement System (TRS) Plan 2/3</b> Measurement Date of June 30						
Fiscal Year	College's proportion of the net pension liability	College proportionate share of the net pension (asset) liability	College covered payroll	College's proportionate share of the net pension (asset) liability as a percentage of its covered payroll	Plan's fiduciary net position as a percentage of the total pension liability	
2014	0.008091%	\$ 26,133	\$ 346,410	7.54%	96.81%	
2015	0.006543%	\$ 55,210	\$ 305,941	18.05%	92.48%	
2016	0.004915%	\$ 67,498	\$ 239,543	28.18%	88.72%	
2017	0.005957%	\$ 54,980	\$ 326,592	16.83%	93.14%	
2018	0.005931%	\$ 26,696	\$ 342,555	7.79%	96.88%	
2019	0.004152%	\$ 25,017	\$ 277,147	9.03%	96.36%	
2020	0.005567%	\$ 85,508	\$ 400,081	21.37%	91.72%	
2021	0.005947%	\$ (163,472)	\$ 447,372	-36.54%	113.72%	
2022	0.005669%	\$ (11,156)	\$ 458,624	-2.43%	100.86%	
2023						

Notes: These schedules are to be built prospectively until they contain ten years of data.

**Cost Sharing Employer Plans**  
Schedules of Contributions

<b>Schedule of Contributions</b> <b>Public Employees' Retirement System (PERS) Plan 1</b> Fiscal Year Ended June 30						
Fiscal Year	Contractually Required Contributions	Contributions in relation to the Contractually Required Contributions	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll	
2014	\$ 137,683	\$ 137,683	\$ -	\$ 3,070,117	4.48%	
2015	\$ 139,914	\$ 139,914	\$ -	\$ 3,129,290	4.47%	
2016	\$ 170,448	\$ 170,448	\$ -	\$ 3,275,409	5.20%	
2017	\$ 174,788	\$ 174,788	\$ -	\$ 3,368,297	5.19%	
2018	\$ 191,546	\$ 191,546	\$ -	\$ 3,477,461	5.51%	
2019	\$ 188,239	\$ 188,239	\$ -	\$ 3,460,787	5.44%	
2020	\$ 175,046	\$ 175,046	\$ -	\$ 3,610,237	4.85%	
2021	\$ 183,198	\$ 183,198	\$ -	\$ 3,717,195	4.93%	
2022	\$ 130,440	\$ 130,440	\$ -	\$ 3,492,153	3.74%	
2023	\$ 138,657	\$ 138,657	\$ -	\$ 3,628,848	3.82%	

Notes: These schedules will be built prospectively until they contain ten years of data.

**Cost Sharing Employer Plans**  
Schedules of Contributions

<b>Schedule of Contributions</b> <b>Public Employees' Retirement System (PERS) Plan 2/3</b> Fiscal Year Ended June 30						
Fiscal Year	Contractually Required Contributions	Contributions in relation to the Contractually Required Contributions	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll	
2014	\$ 137,166	\$ 137,166	\$ -	\$ 2,779,497	4.93%	
2015	\$ 142,763	\$ 142,763	\$ -	\$ 2,845,181	5.02%	
2016	\$ 187,859	\$ 187,859	\$ -	\$ 3,032,959	6.19%	
2017	\$ 195,723	\$ 195,723	\$ -	\$ 3,141,670	6.23%	
2018	\$ 241,614	\$ 241,614	\$ -	\$ 3,248,801	7.44%	
2019	\$ 248,636	\$ 248,636	\$ -	\$ 3,308,959	7.51%	
2020	\$ 282,738	\$ 282,738	\$ -	\$ 3,569,155	7.92%	
2021	\$ 291,520	\$ 291,520	\$ -	\$ 3,681,031	7.92%	
2022	\$ 221,222	\$ 221,222	\$ -	\$ 3,478,299	6.36%	
2023	\$ 230,796	\$ 230,796	\$ -	\$ 3,628,848	6.36%	

Notes: These schedules will be built prospectively until they contain ten years of data.



**Cost Sharing Employer Plans**  
Schedules of Contributions

<b>Schedule of Contributions</b> <b>Teachers' Retirement System (TRS) Plan 1</b> Fiscal Year Ended June 30						
Fiscal Year	Contractually Required Contributions	Contributions in relation to the Contractually Required Contributions	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll	
2014	\$ 22,743	\$ 22,743	\$ -	\$ 427,282	5.32%	
2015	\$ 21,848	\$ 21,848	\$ -	\$ 384,287	5.69%	
2016	\$ 15,232	\$ 15,232	\$ -	\$ 278,635	5.47%	
2017	\$ 23,201	\$ 23,201	\$ -	\$ 348,631	6.65%	
2018	\$ 28,588	\$ 28,588	\$ -	\$ 371,521	7.69%	
2019	\$ 23,905	\$ 23,905	\$ -	\$ 299,778	7.97%	
2020	\$ 31,915	\$ 31,915	\$ -	\$ 420,560	7.59%	
2021	\$ 34,208	\$ 34,208	\$ -	\$ 454,628	7.52%	
2022	\$ 28,827	\$ 28,827	\$ -	\$ 458,624	6.29%	
2023	\$ 30,134	\$ 30,134	\$ -	\$ 468,581	6.43%	

Notes: These schedules will be built prospectively until they contain ten years of data.

**Cost Sharing Employer Plans**  
Schedules of Contributions

<b>Schedule of Contributions</b> <b>Teachers' Retirement System (TRS) Plan 2/3</b> Fiscal Year Ended June 30						
Fiscal Year	Contractually Required Contributions	Contributions in relation to the Contractually Required Contributions	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll	
2014	\$ 19,854	\$ 19,854	\$ -	\$ 346,410	5.73%	
2015	\$ 17,387	\$ 17,387	\$ -	\$ 305,941	5.68%	
2016	\$ 19,711	\$ 19,711	\$ -	\$ 239,543	8.23%	
2017	\$ 21,947	\$ 21,947	\$ -	\$ 326,592	6.72%	
2018	\$ 26,368	\$ 26,368	\$ -	\$ 342,555	7.70%	
2019	\$ 21,701	\$ 21,701	\$ -	\$ 277,147	7.83%	
2020	\$ 32,535	\$ 32,535	\$ -	\$ 400,081	8.13%	
2021	\$ 36,461	\$ 36,461	\$ -	\$ 447,372	8.15%	
2022	\$ 36,956	\$ 36,956	\$ -	\$ 458,623	8.06%	
2023	\$ 37,721	\$ 37,721	\$ -	\$ 468,581	8.05%	

Notes: These schedules will be built prospectively until they contain ten years of data.

# State Board Supplemental Defined Benefit Plans

## Schedule of Changes in the Net Pension Liability and Related Ratios

Fiscal Year Ended June 30

(expressed in thousands)

	2017	2018	2019	2020	2021	2022	2023
<b>Total Pension Liability</b>							
Service Cost	\$ 74	\$ 53	\$ 40	\$ 51	\$ 74	\$ 23	\$ 29
Interest	48	48	48	58	53	77	106
Changes of benefit terms	-	-	-	-	-	-	-
Differences between expected and actual experience	(347)	(143)	91	122	(475)	338	(85)
Changes of assumptions	(82)	(48)	171	326	(857)	110	(168)
Benefit Payments	(12)	(18)	(25)	(26)	(32)	(45)	(44)
Change in proportionate share of TPL	-	3	24	71	176	(28)	(21)
Other	-	-	-	-	-	-	-
<b>Net Change in Total Pension Liability</b>	<b>(319)</b>	<b>(105)</b>	<b>349</b>	<b>602</b>	<b>(1,061)</b>	<b>474</b>	<b>(184)</b>
Total Pension Liability - Beginning	1,620	1,301	1,196	1,545	2,147	1,086	1,560
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 1,301</b>	<b>\$ 1,196</b>	<b>\$ 1,545</b>	<b>\$ 2,147</b>	<b>\$ 1,086</b>	<b>\$ 1,560</b>	<b>\$ 1,376</b>
<b>Plan Fiduciary Net Position**</b>							
Contributions - Employer	n/a	n/a	n/a	n/a	\$ 10	\$ 13	\$ 13
Contributions - Member	n/a	n/a	n/a	n/a	-	-	-
Net Investment Income	n/a	n/a	n/a	n/a	130	1	35
Benefits Payments	n/a	n/a	n/a	n/a	-	-	-
Administrative Expense	n/a	n/a	n/a	n/a	-	-	-
Other	n/a	n/a	n/a	n/a	-	-	0
<b>Net Change in Plan Fiduciary Net Position</b>					<b>\$ 140</b>	<b>\$ 13</b>	<b>\$ 48</b>
Plan Fiduciary Net Position - Beginning					370	511	524
<b>Plan Fiduciary Net Position - Ending (b)</b>					<b>\$ 511</b>	<b>\$ 524</b>	<b>\$ 572</b>
<b>Plan's Net Pension Liability (Asset) - Ending (a)-(b)</b>					<b>\$ 575</b>	<b>\$ 1,036</b>	<b>\$ 805</b>
<b>College's proportion of the Pension Liability</b>	1.3691%	1.3723%	1.3997%	1.4636%	1.5835%	1.5068%	1.4764%
<b>Covered-employee payroll</b>	\$ 7,836,697	\$ 8,121,098	\$ 8,512,379	\$ 9,461,146	\$ 10,496,404	\$ 10,096,689	\$ 10,418,006
<b>Total Pension Liability as a percentage of covered-employee payroll</b>	16.6014%	14.7271%	18.1500%	22.6890%	10.3472%	15.4488%	13.2110%

Notes: These schedules will be built prospectively until they contain ten years of data  
n/a indicates data not available

**Schedule of Employer Contributions**  
**State Board Supplemental Retirement Plan**  
 Fiscal Year Ended June 30

	2021	2022	2023
Statutorily determined contributions	\$ 13,645	\$ 13,126	\$ 13,347
Actual contributions in relation to the above	13,645	13,126	13,347
Contribution deficiency (excess)	\$ -	\$ -	\$ -
Covered Payroll	\$ 10,496,404	10,096,689	10,418,006
Contribution as a % of covered payroll	0.13%	0.13%	0.13%

Notes: This schedule will be built prospectively until they contain ten years of data.

This schedule contains actual amounts, while the notes report contributions as a proportionate share of plan total contributions.

## State Board Supplemental Defined Benefit Plans

### Notes to Required Supplementary Information

The State Board Supplemental Retirement Plans are financed on a pay-as-you-go basis. State Board makes direct payments to qualifying retirees when the retirement benefits provided by the fund sponsors do not meet the benefit goals, no assets are accumulated in trusts or equivalent arrangements. Potential factors that may significantly affect trends in amounts reported include changes to the discount rate, salary growth and the variable income investment return.

Effective fiscal year 2021, House Bill 1661 created dedicated funds to pay SRP benefits that mimic the trust arrangement for the rest of the state retirement systems. As a result, the plan, previously reported under GASB Statement No. 73 is now being reported under GASB Statement No. 68.

Required Supplementary Information  
**Other Postemployment Benefits Information**

Schedule of Changes in Total OPEB Liability and Related Ratios						
Measurement Date of June 30						
	2018	2019	2020	2021	2022	2023
<b>Total OPEB Liability</b>						
Service cost	\$ 681,846	\$ 552,999	\$ 410,662	\$ 408,884	\$ 559,350	\$ 496,117
Interest cost	319,381	380,184	356,225	342,037	241,748	230,192
Difference between expected and actual experience	-	347,035	-	(52,414)	-	(227,965)
Changes in assumptions	(1,557,945)	(2,420,950)	663,386	221,716	103,288	(3,849,007)
Changes in benefit terms	-	-	-	-	-	-
Benefit payments	(162,762)	(160,571)	(162,952)	(162,849)	(184,178)	(169,123)
Changes in proportionate share	155,988	88,614	29,893	(697,813)	617,716	(946,226)
Other	-	-	-	(348,390)	-	-
<b>Net Changes in Total OPEB Liability</b>	\$ (563,492)	\$ (1,212,689)	\$ 1,297,214	\$ (288,829)	\$ 1,337,924	\$ (4,466,012)
<b>Total OPEB Liability - Beginning</b>	\$ 10,621,121	\$ 10,057,629	\$ 8,844,940	\$ 10,142,154	\$ 9,853,325	\$ 11,191,249
<b>Total OPEB Liability - Ending</b>	\$ 10,057,629	\$ 8,844,940	\$ 10,142,154	\$ 9,853,325	\$ 11,191,249	\$ 6,725,236
<b>College's proportion of the Total OPEB Liability (%)</b>	0.1726%	0.1742%	0.1747%	0.1627%	0.1729%	0.1583%
<b>Covered-employee payroll</b>	\$ 11,601,309	\$ 12,347,097	\$ 13,483,288	\$ 14,633,283	\$ 13,914,235	\$ 14,540,486
<b>Total OPEB Liability as a percentage of covered-employee payroll</b>	86.6939%	71.6358%	75.2202%	67.3350%	80.4302%	46.2518%

Notes: These schedules will be built prospectively until it contains ten years of data.

**Notes to Required Supplementary Information**

The Public Employee's Benefits Board (PEBB) OPEB plan does not have assets in trusts or equivalent arrangements and is funded on a pay-as-you-go basis. Potential factors that may significantly affect trends in amounts reported include changes to the discount rate, health care trend rates, salary projections, and participation percentages.

## ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the Washington State Constitution and is part of the executive branch of state government. The State Auditor is elected by the people of Washington and serves four-year terms.

We work with state agencies, local governments and the public to achieve our vision of increasing trust in government by helping governments work better and deliver higher value.

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